

# Deriving Least-Cost Policy Strategies for Meeting CO<sub>2</sub>-Reduction Targets in Passenger Car Transport in the EU-15



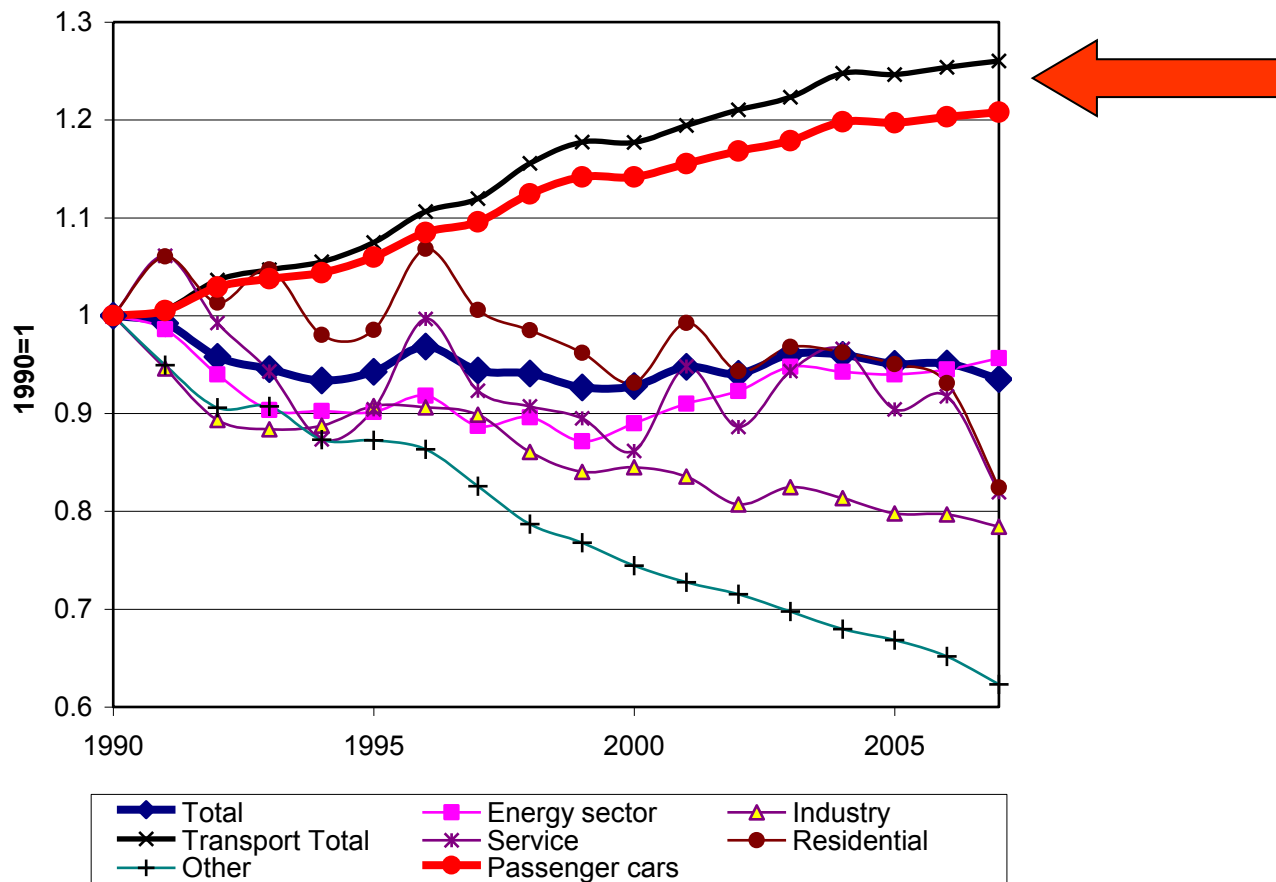
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*CEEM, Sydney, 22<sup>nd</sup> Juni 2012*

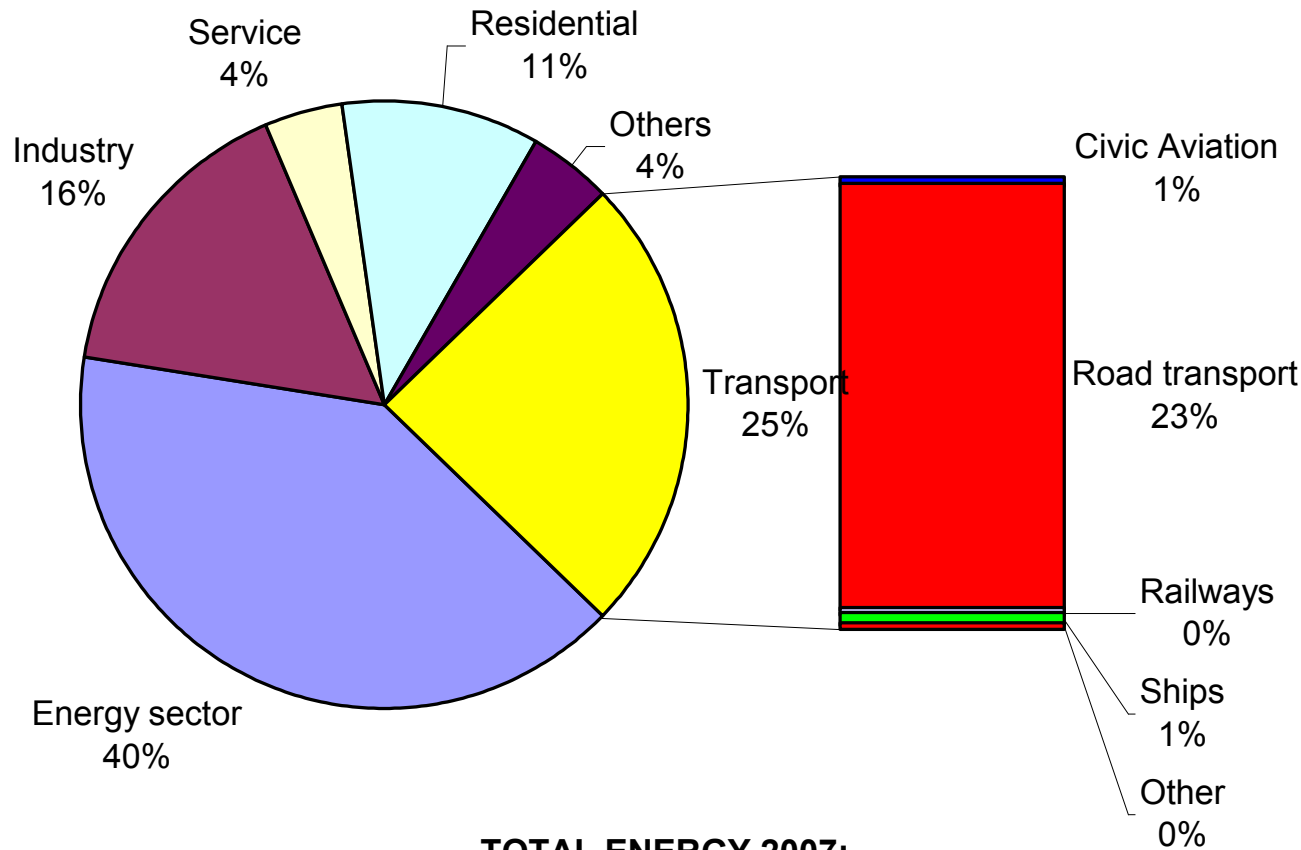
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  - Eni Corporate University S.P.A., Italy
  - IREES, Germany
  - Wuppertal Institut für Klima, Umwelt, Energie GmbH, Germany
  - AEOLIKI Ltd, Cyprus
  - Black Sea Energy Center, Bulgaria
  - Association Rhônealpiénergie-Environnement, France
  - Centre for Renewable Energy Sources, Greece
  - Stowarzyszenie The Kraków Institute for Sustainable Energy, Poland
  - Chalmers Tekniska Högskola Aktiebolag, Sweden
  - Forschungsgesellschaft Mobilität-Austrian Mobility Research, Austria
  - Sociedade Por Quotas CEEETA-ECO, Portugal
  - Det Økologisk Råd (EcoCouncil), Denmark

1. Introduction
  - European policy targets
2. Recent developments in passenger road transport
3. CO<sub>2</sub> emissions in passenger car transport
4. Scenarios
5. Action plan
6. Conclusions

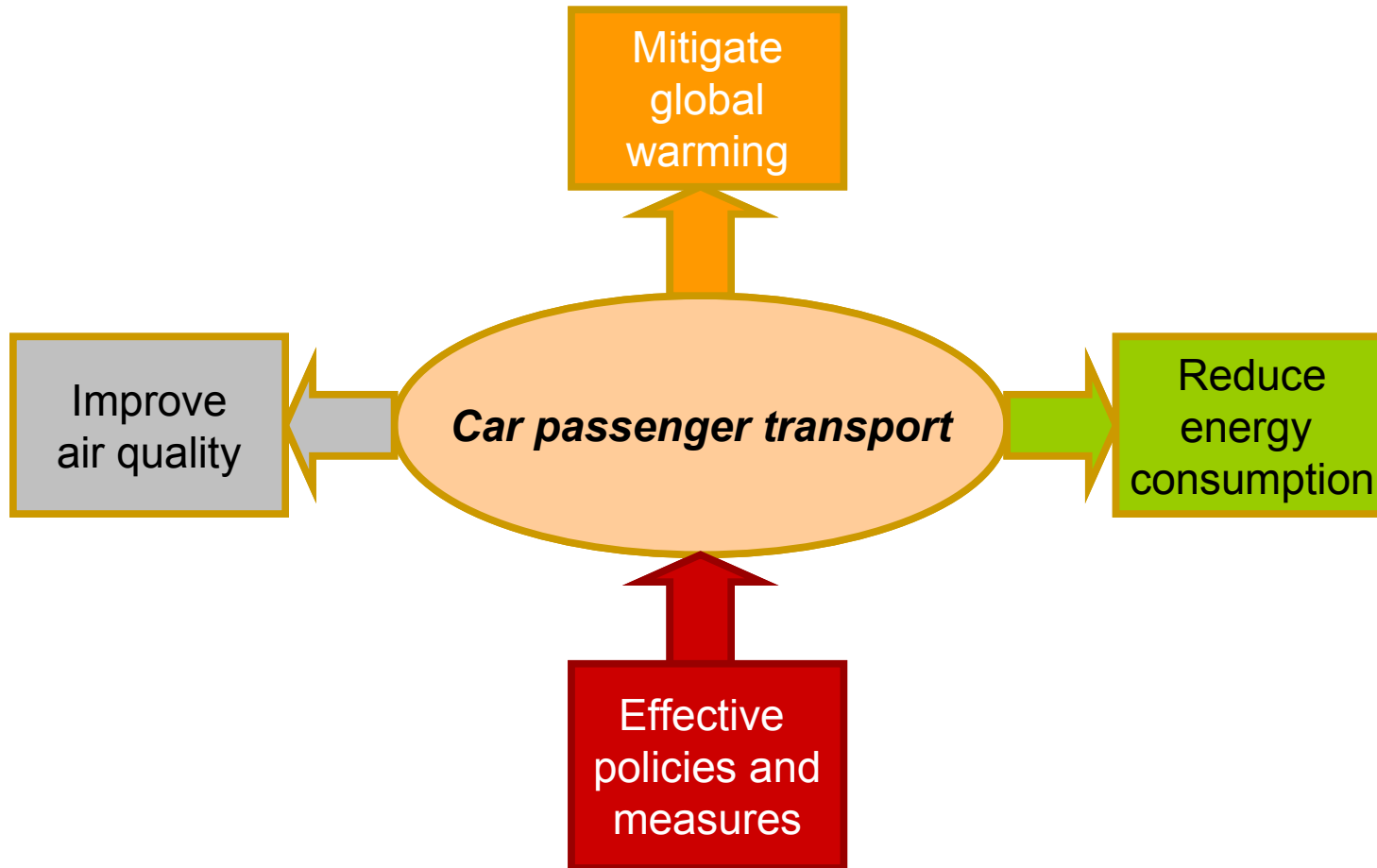
GREENHOUSE GAS EMISSION TRENDS IN EU-27 BY SECTOR



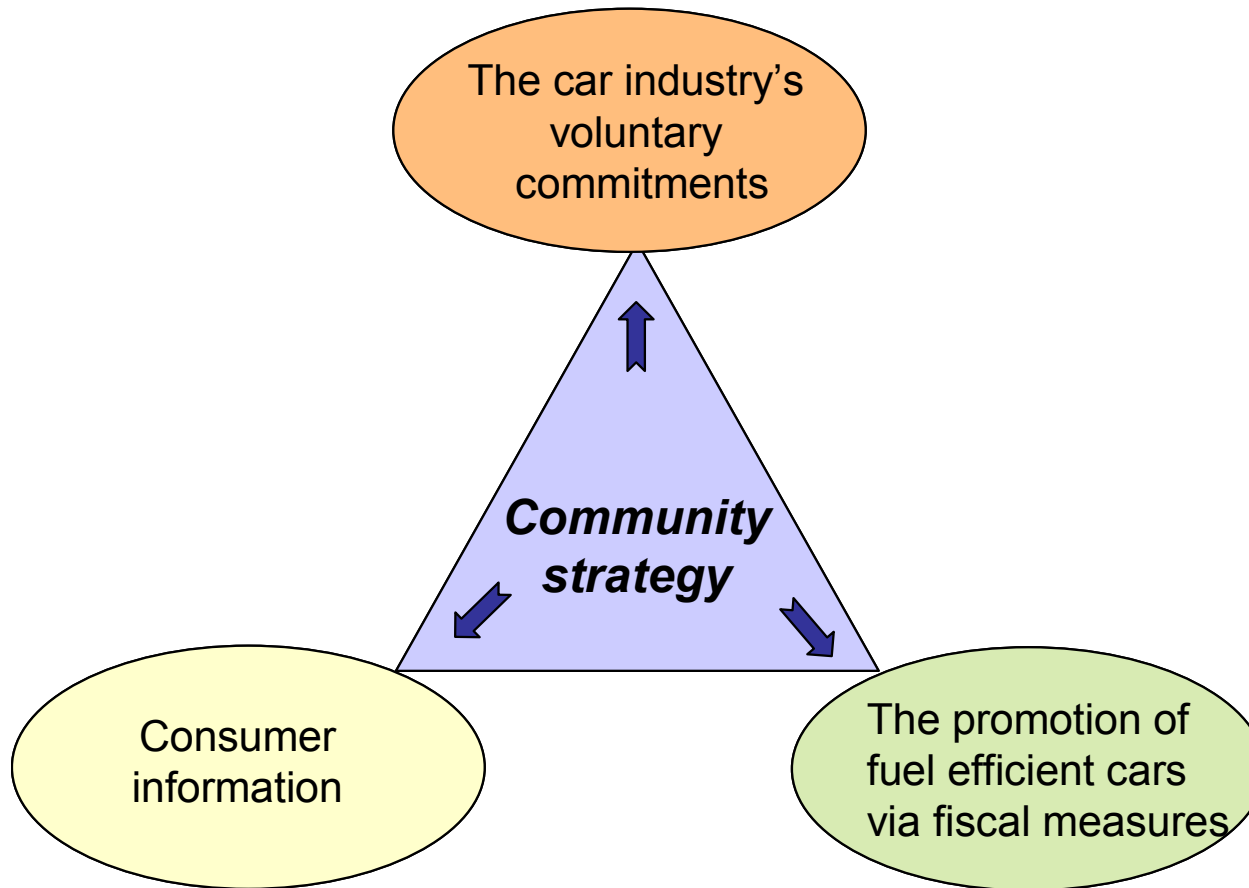
## GREENHOUSE GAS EMISSIONS EU-27



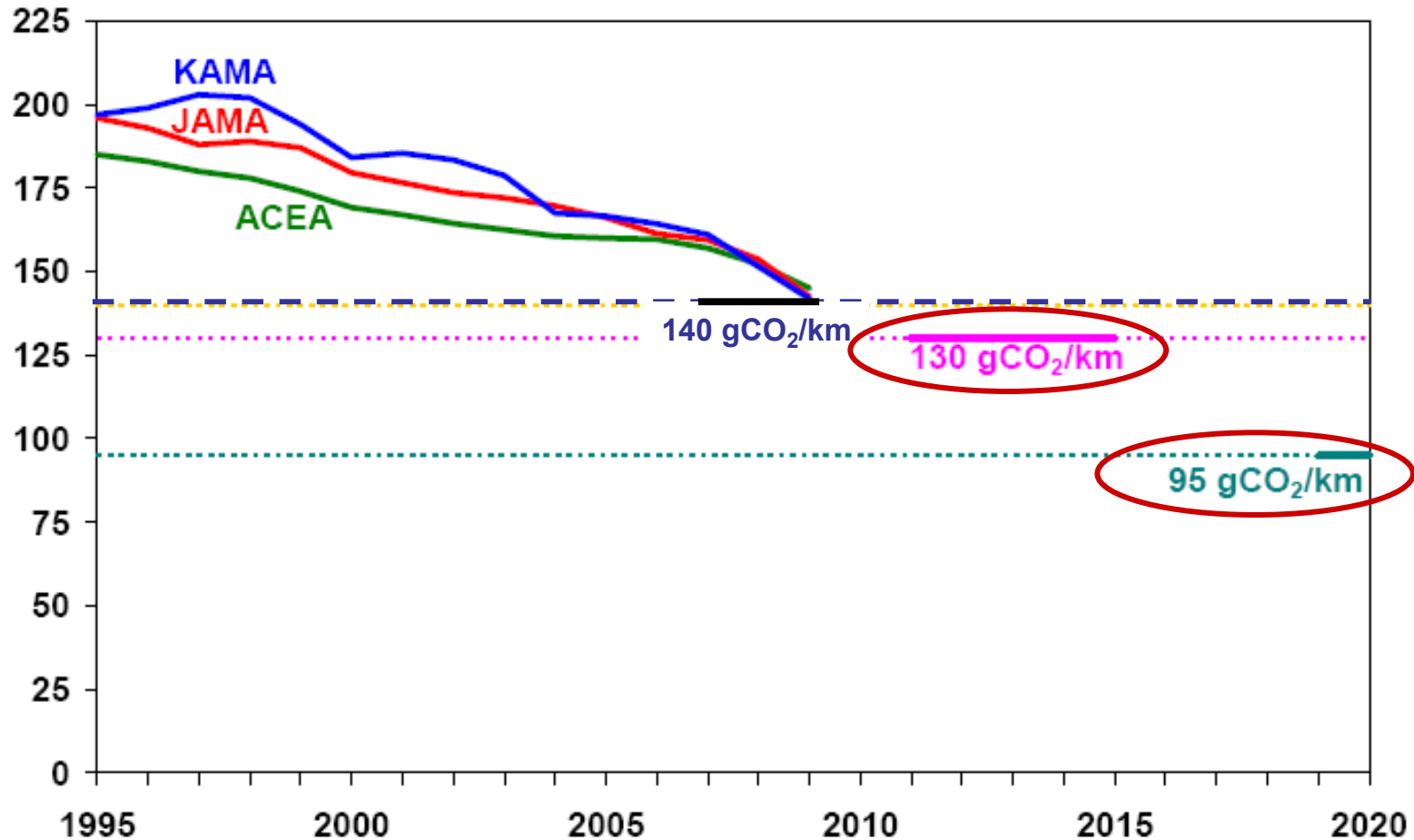
**TOTAL ENERGY 2007:**  
4000 Mio tons CO<sub>2</sub>\_equ



The challenges for EU climate and energy policies



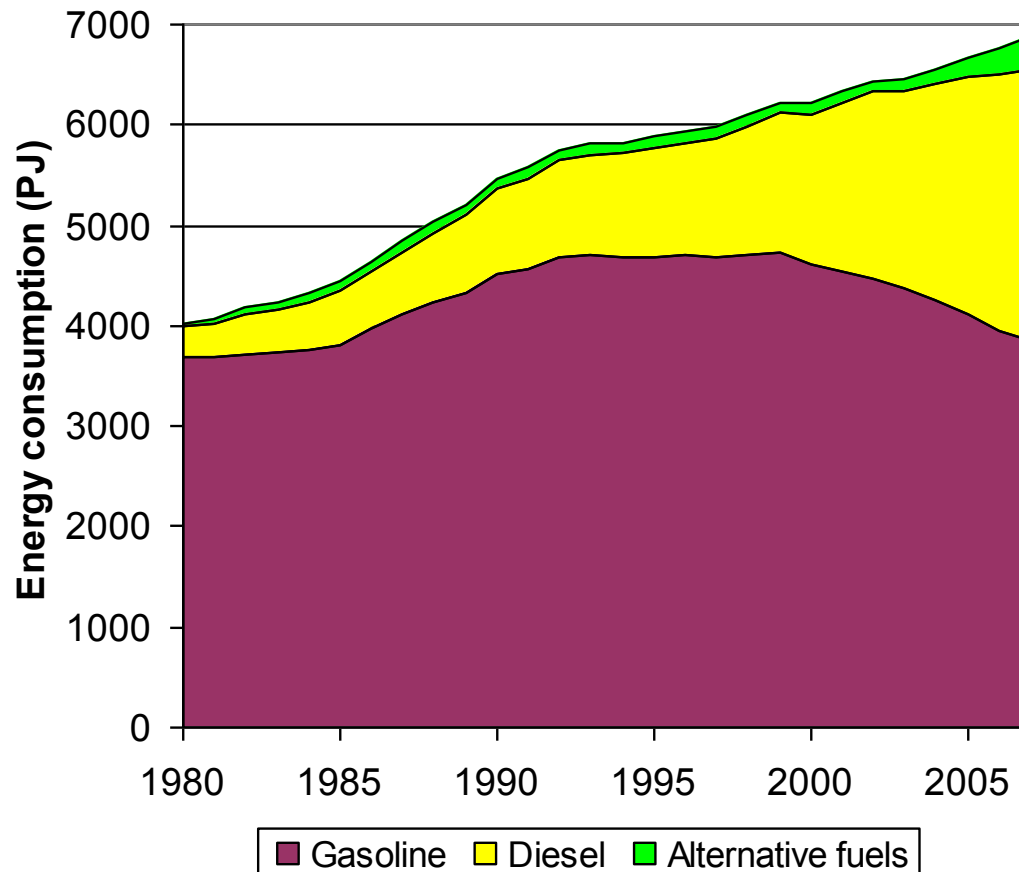
The three pillars of the Community strategy



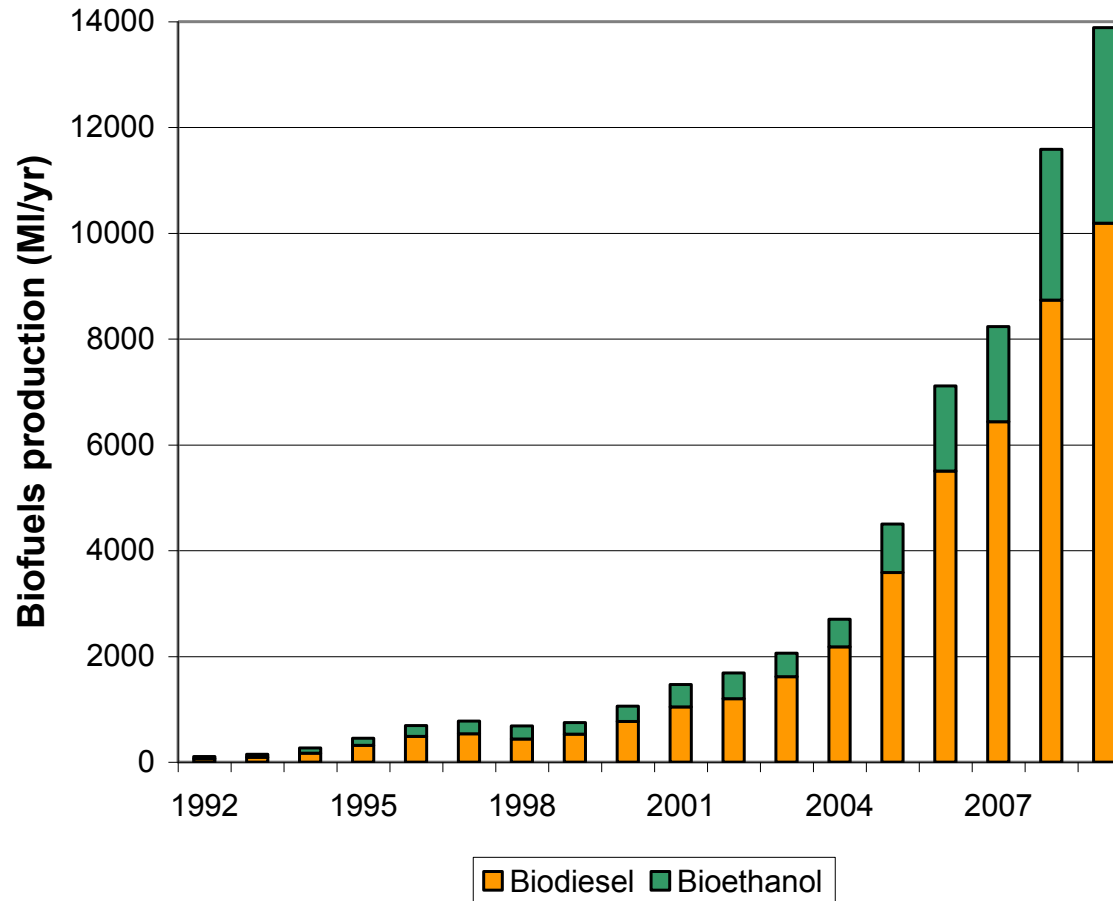
Evolution of CO<sub>2</sub> emissions from new passenger cars by the European (ACEA), Japanese (JAMA) and Korean (KAMA) car manufacturer associations



# Recent developments in passenger road transport

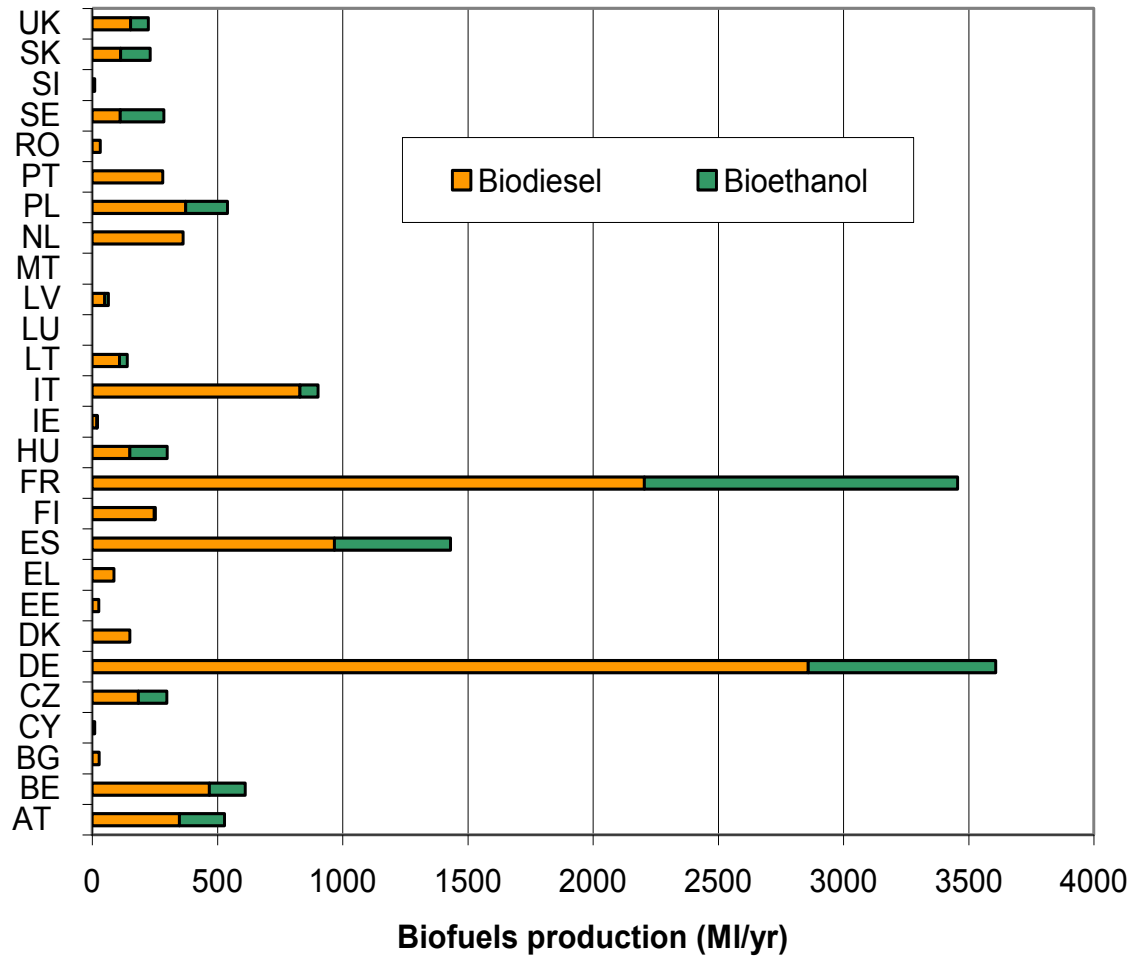


Energy consumption in car passenger transport in EU-15 by fuel, 1980 – 2007



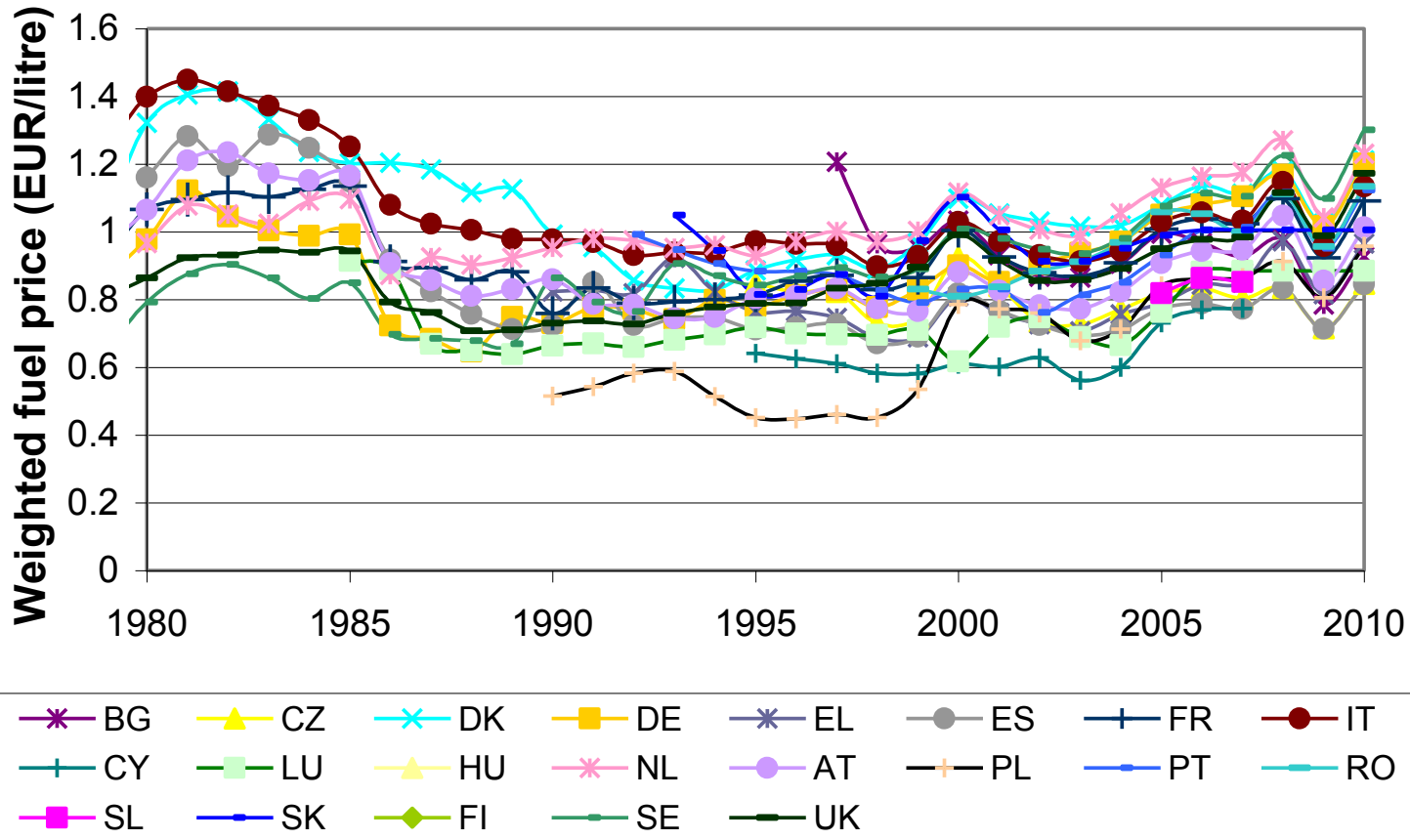
Recent trends in biofuels production in EU-27 (Data source: EBTP, 2011)

# Biofuels production



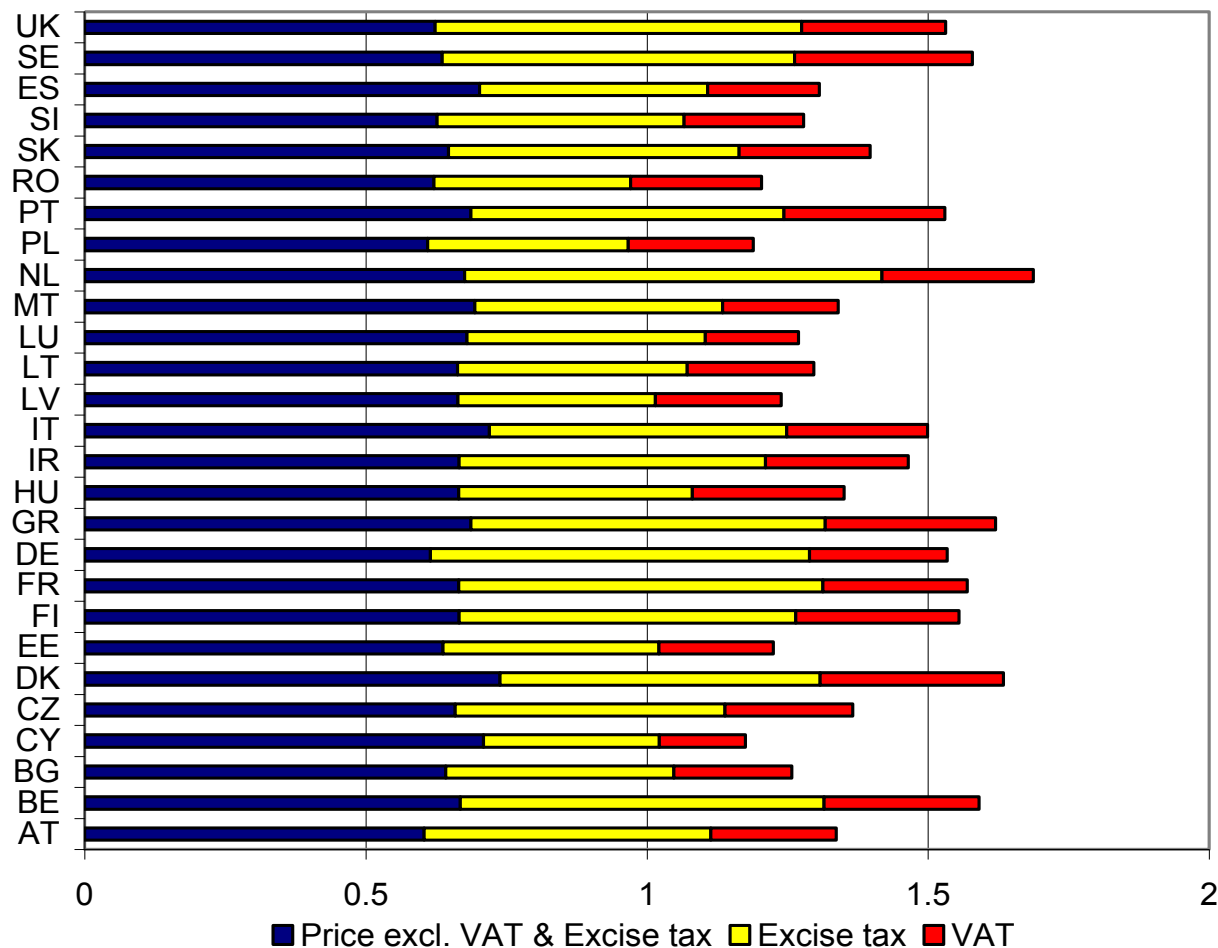
Comparison of biofuel production in 2009 in EU-27 countries (Data source: EBTP, 2011)

## DEVELOPMENT OF FUEL PRICES (OF 2010)



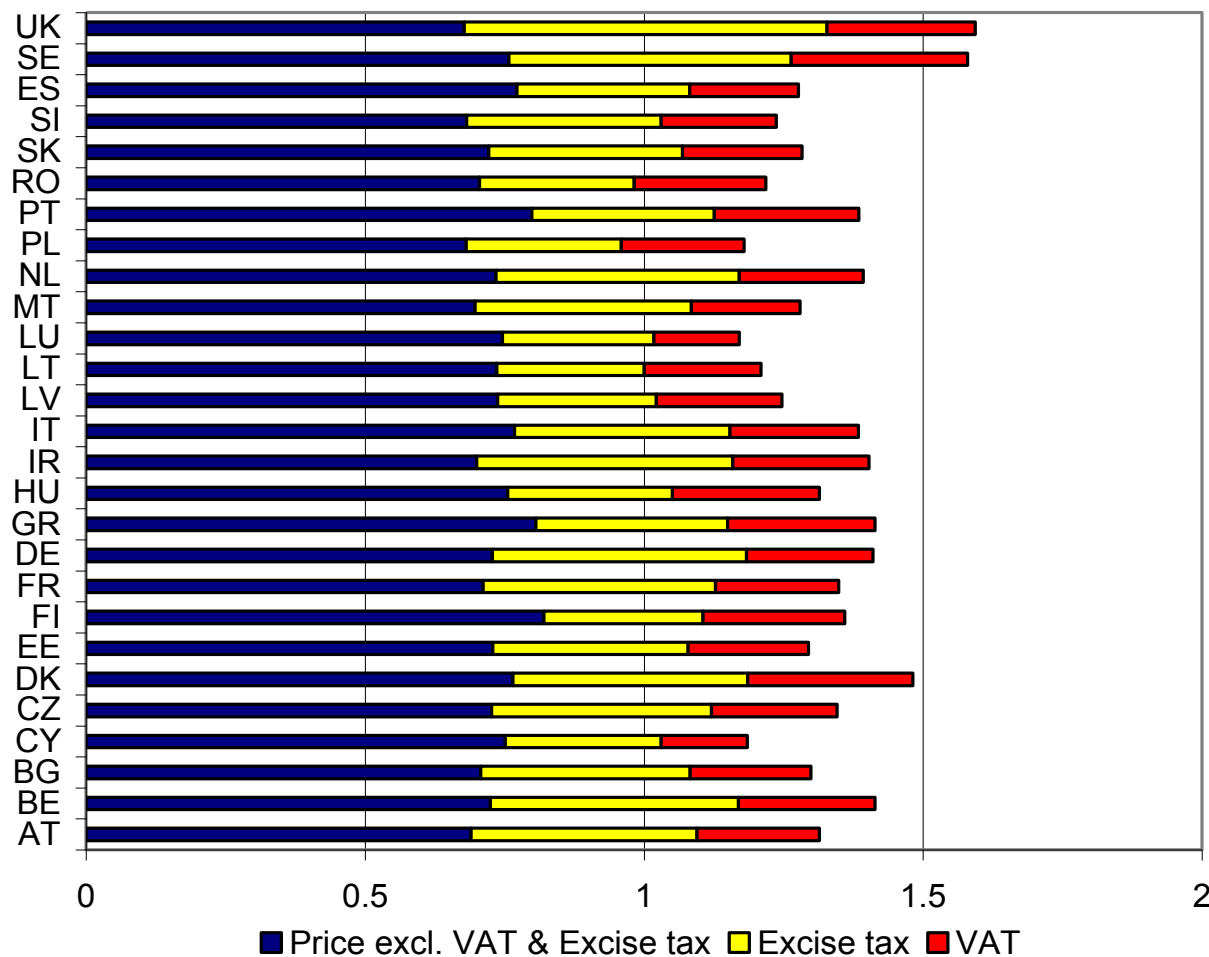
Weighted fuel prices (including all taxes) for EU countries 1980 – 2010  
(in prices of 2010, numbers for 2010 preliminary) (Source: EEP; IEA, 2010)

# Development of fuel prices



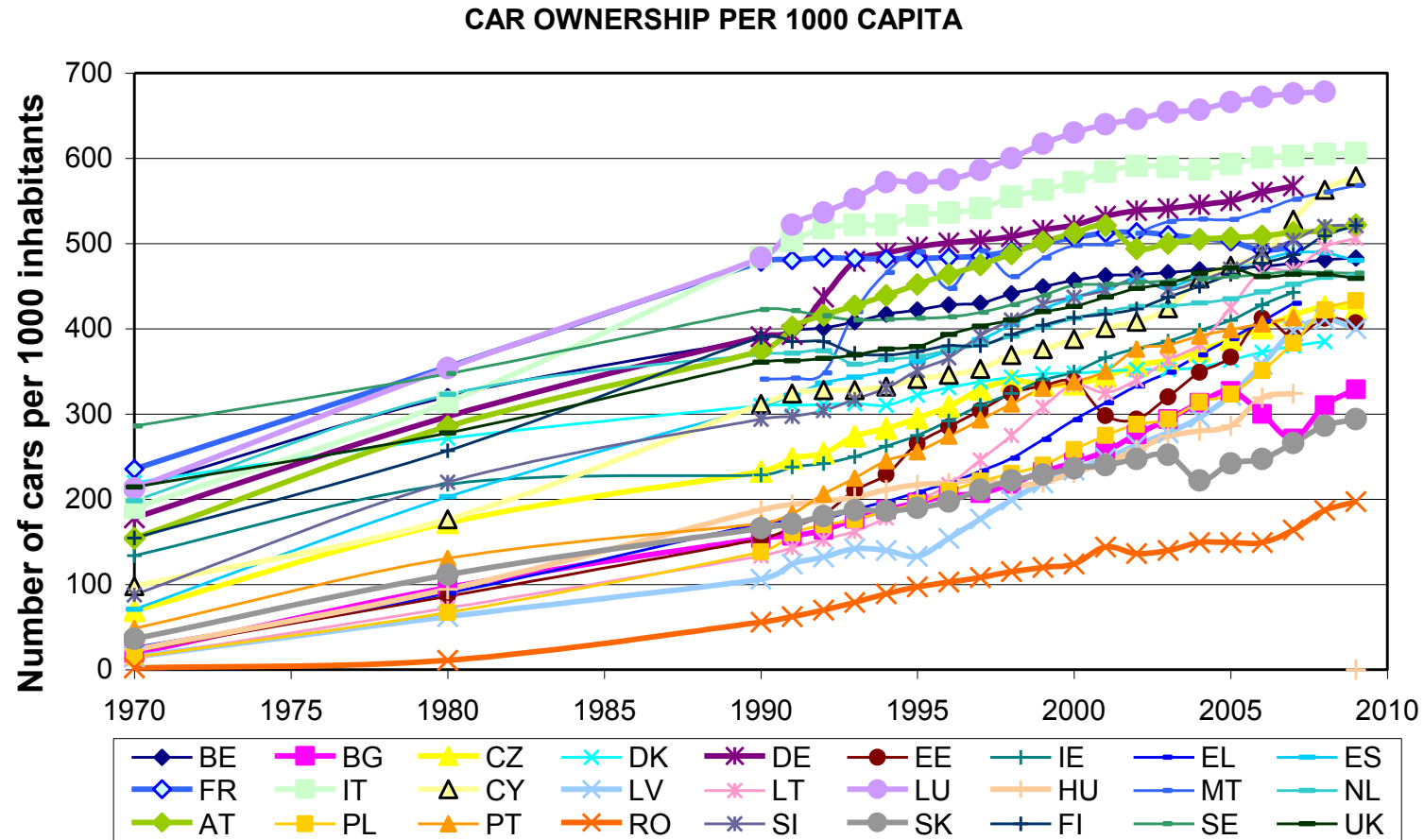
Price structure of gasoline in EU-27 (data source: EEP, 2011 - effective March 2, 2011)

# Development of fuel prices



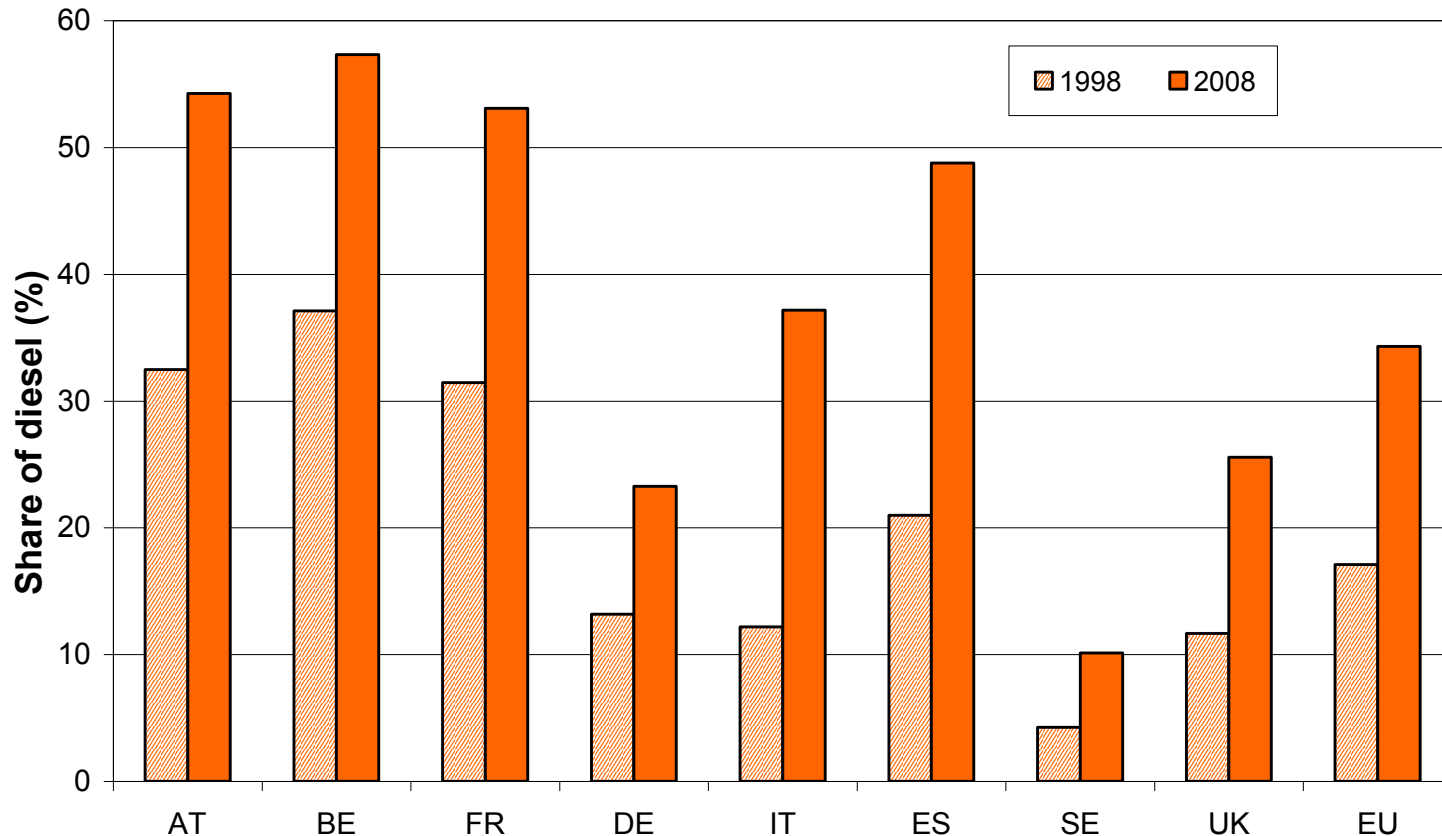
Diesel prices in 2011 for EU-27 (data source: EEP, 2011 - effective March 2, 2011)

# Development of car stock



Car ownership per 1000 capita in EU-27 countries 1970 – 2009  
(Source: EUROSTAT; ALTER-MOTIVE database)

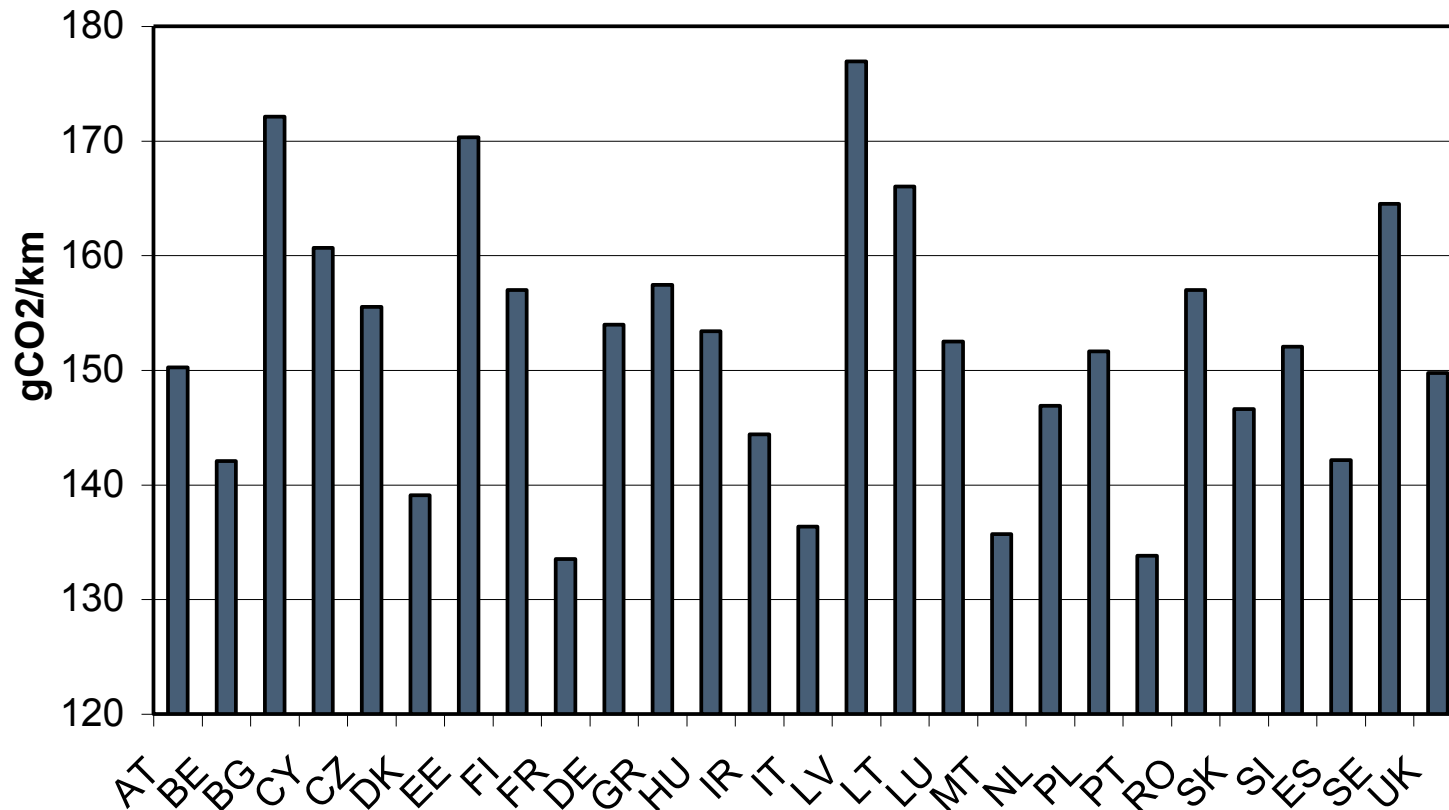
# Development of car stock



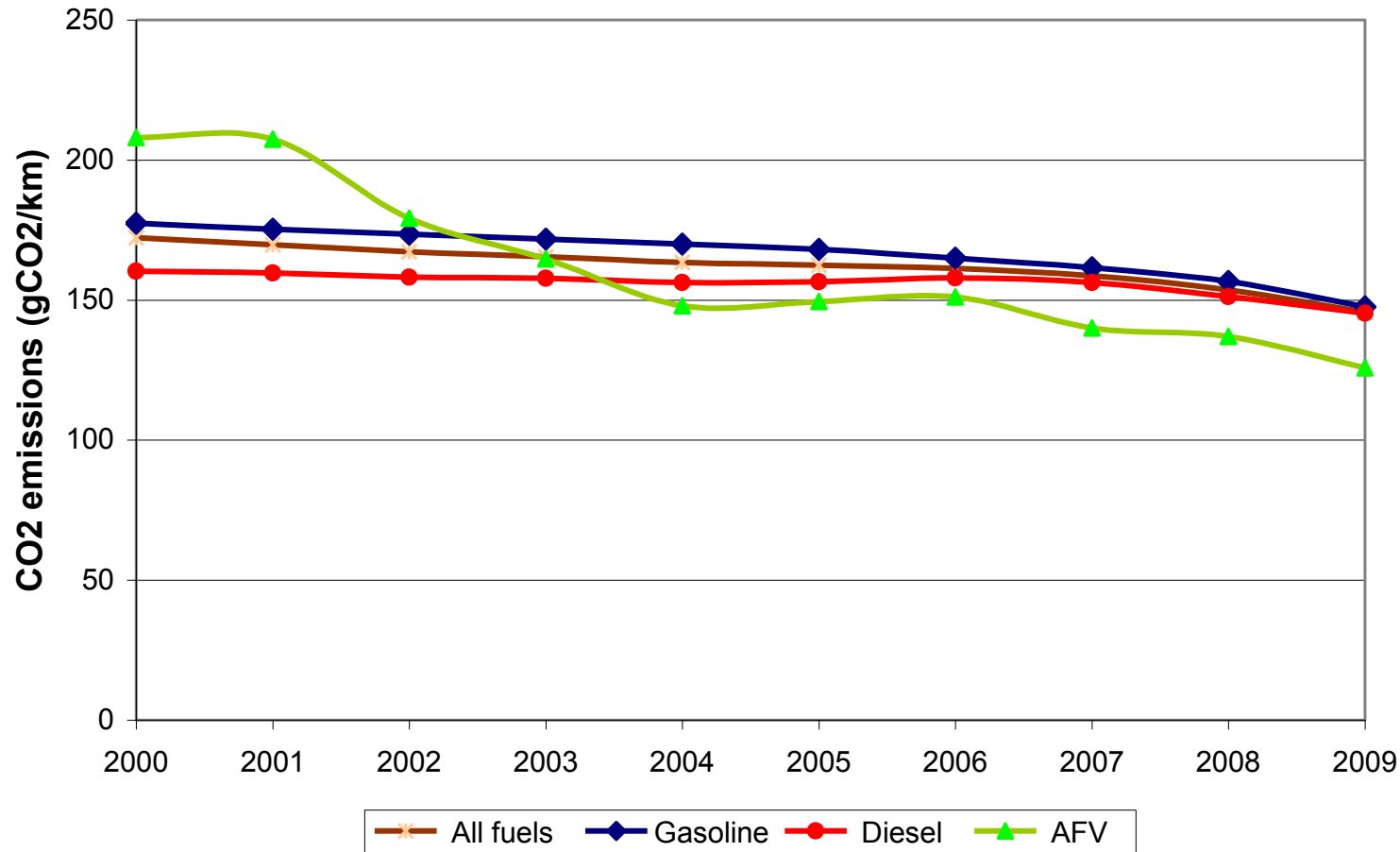
Share of the stock of diesel cars in total fossil fuel consumption, selected EU countries 1998 vs 2008 (data source: ODYSSEE database; ALTER-MOTIVE database)



## CO2 EMISSIONS OF NEW CARS IN THE EU

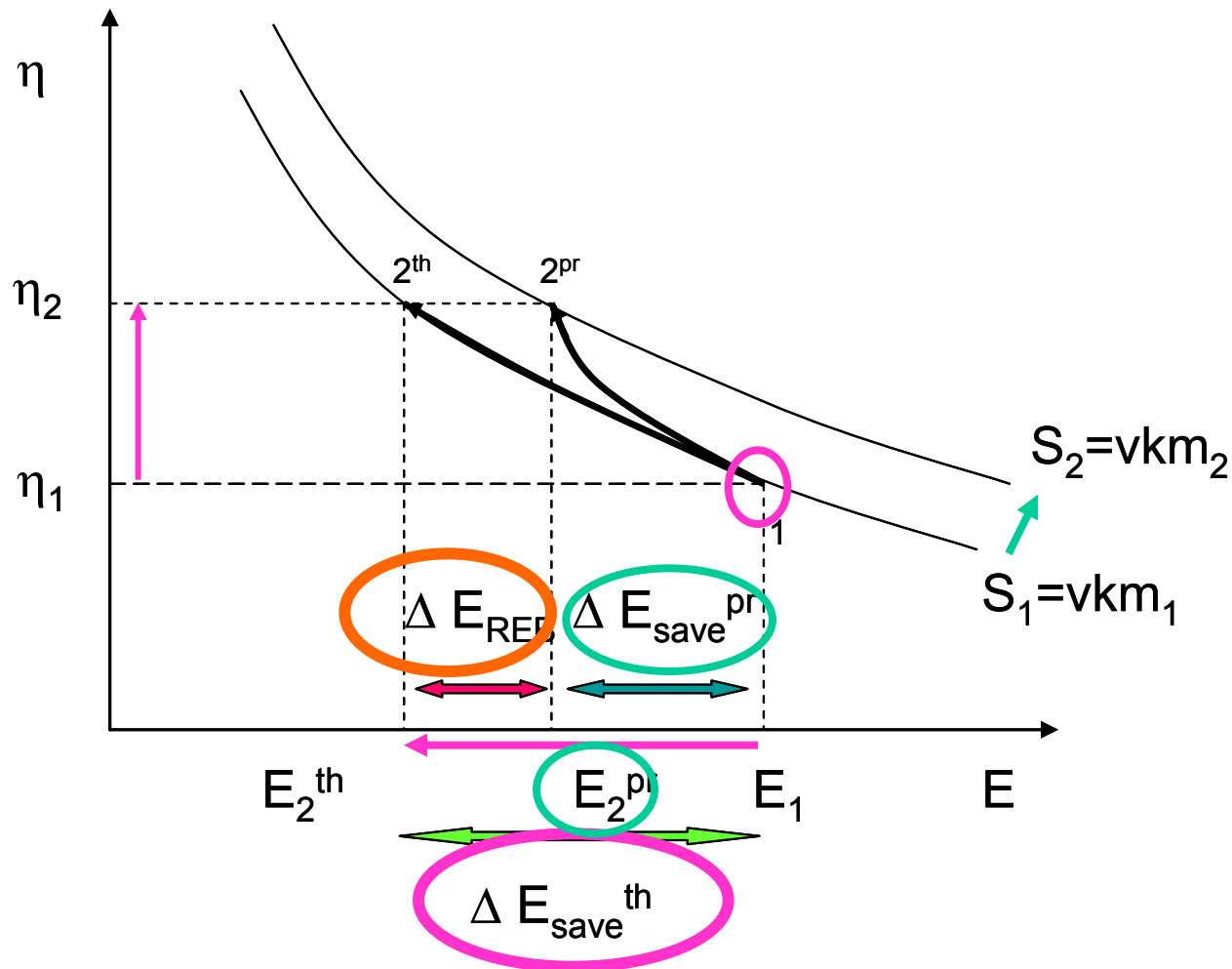


CO2 emissions of new cars in EU-countries in 2009 (data source: DB, 2009)



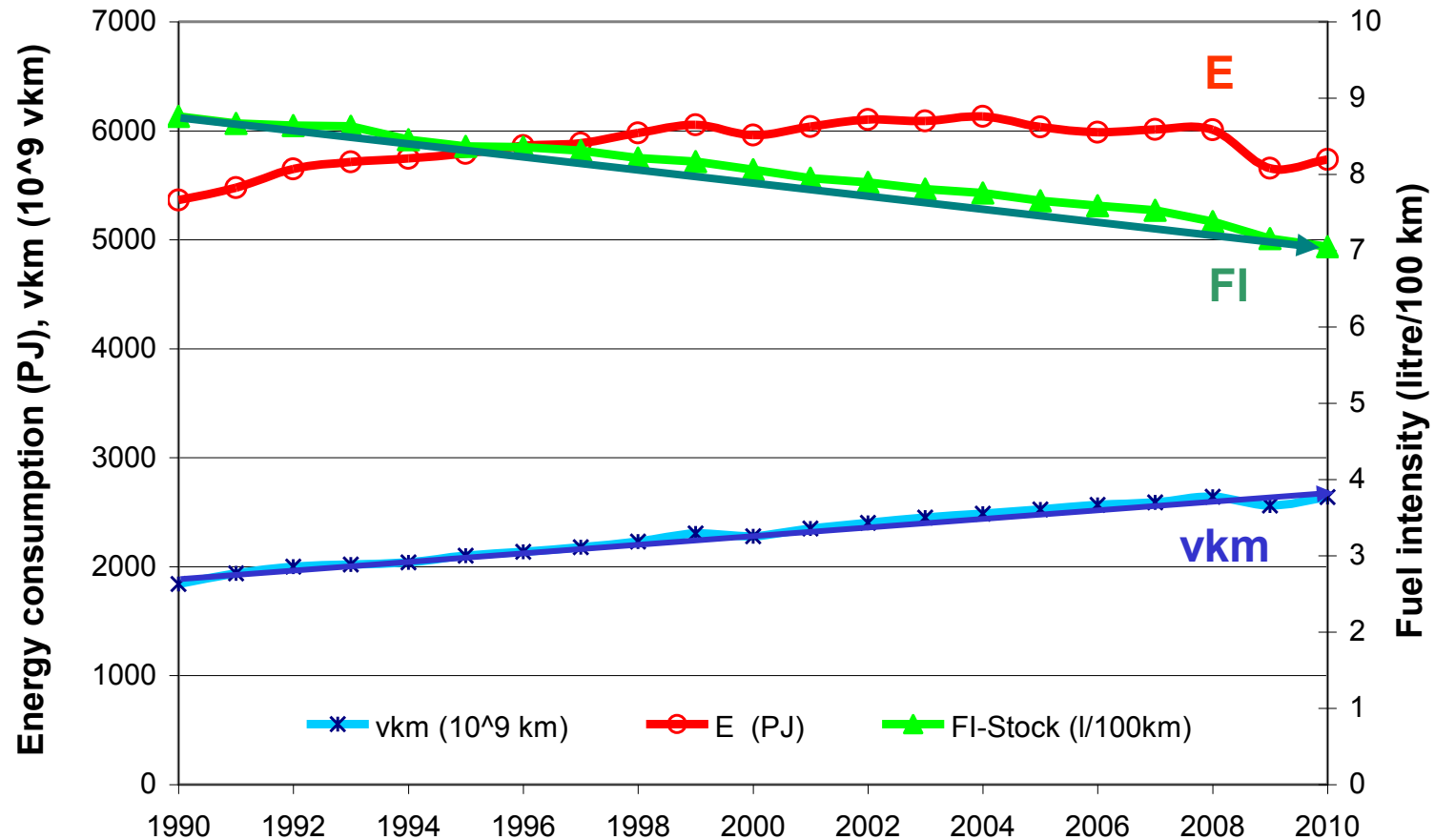
Development of average CO<sub>2</sub> emissions from new passenger cars by fuel in EU-27 countries from 2000 to 2009 (data source: EC, 2010)

# Rebound-effect



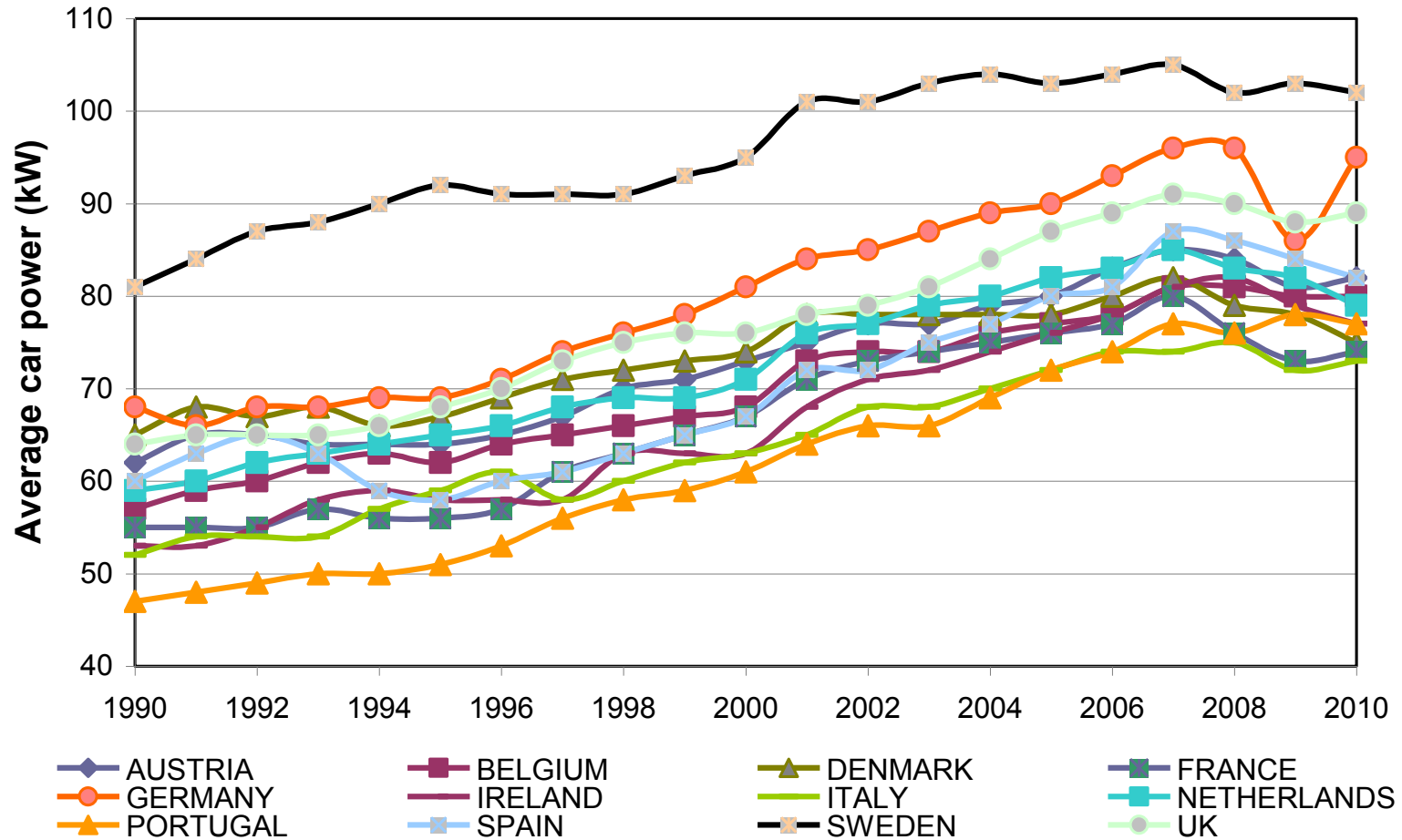
The rebound effect

# *Rebound due km driven*



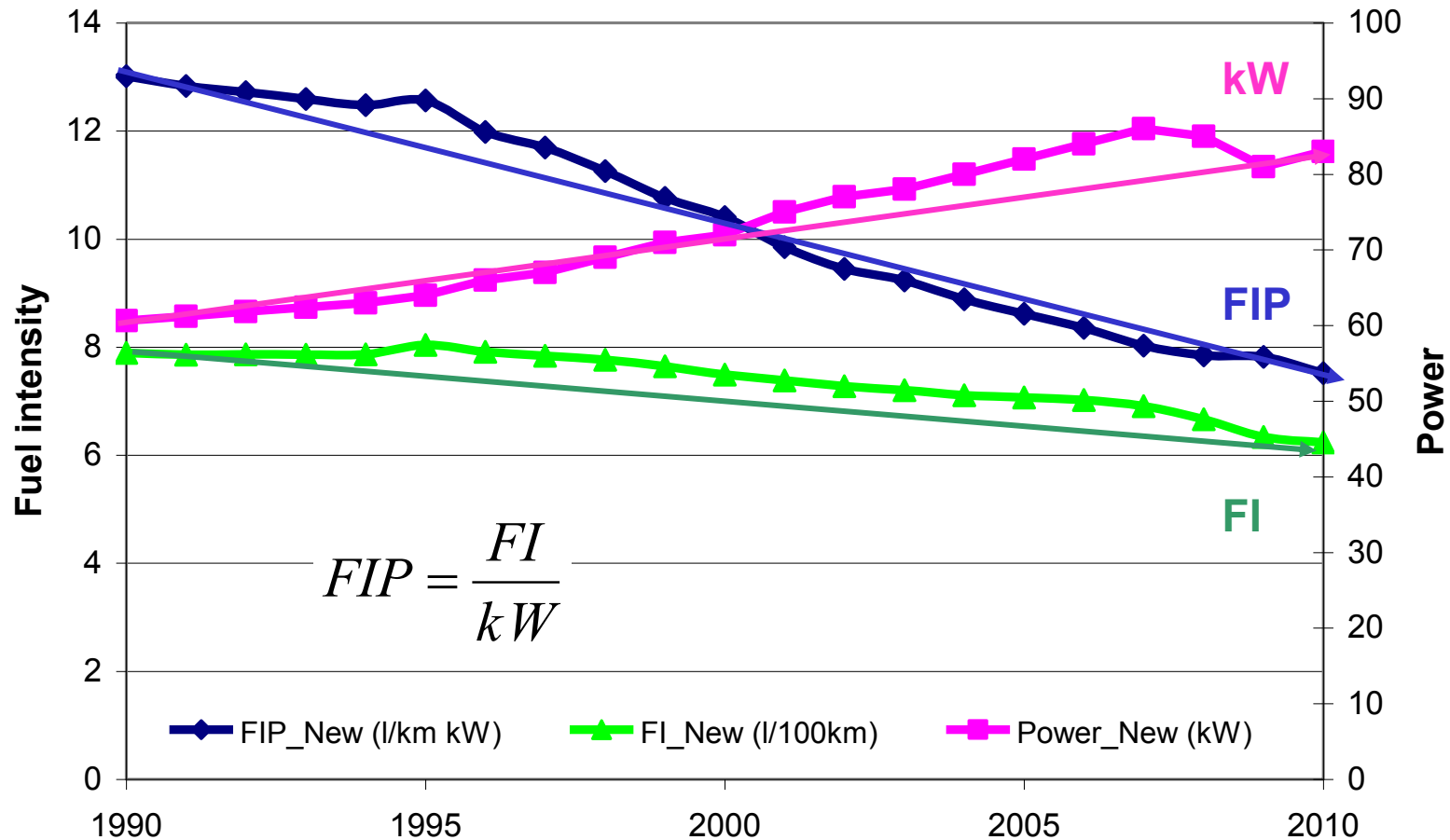
Development of vehicle km driven (vkm), energy consumption and the fuel intensity of the stock of vehicles in EU-15 from 1990 to 2010

# Rebound due car size



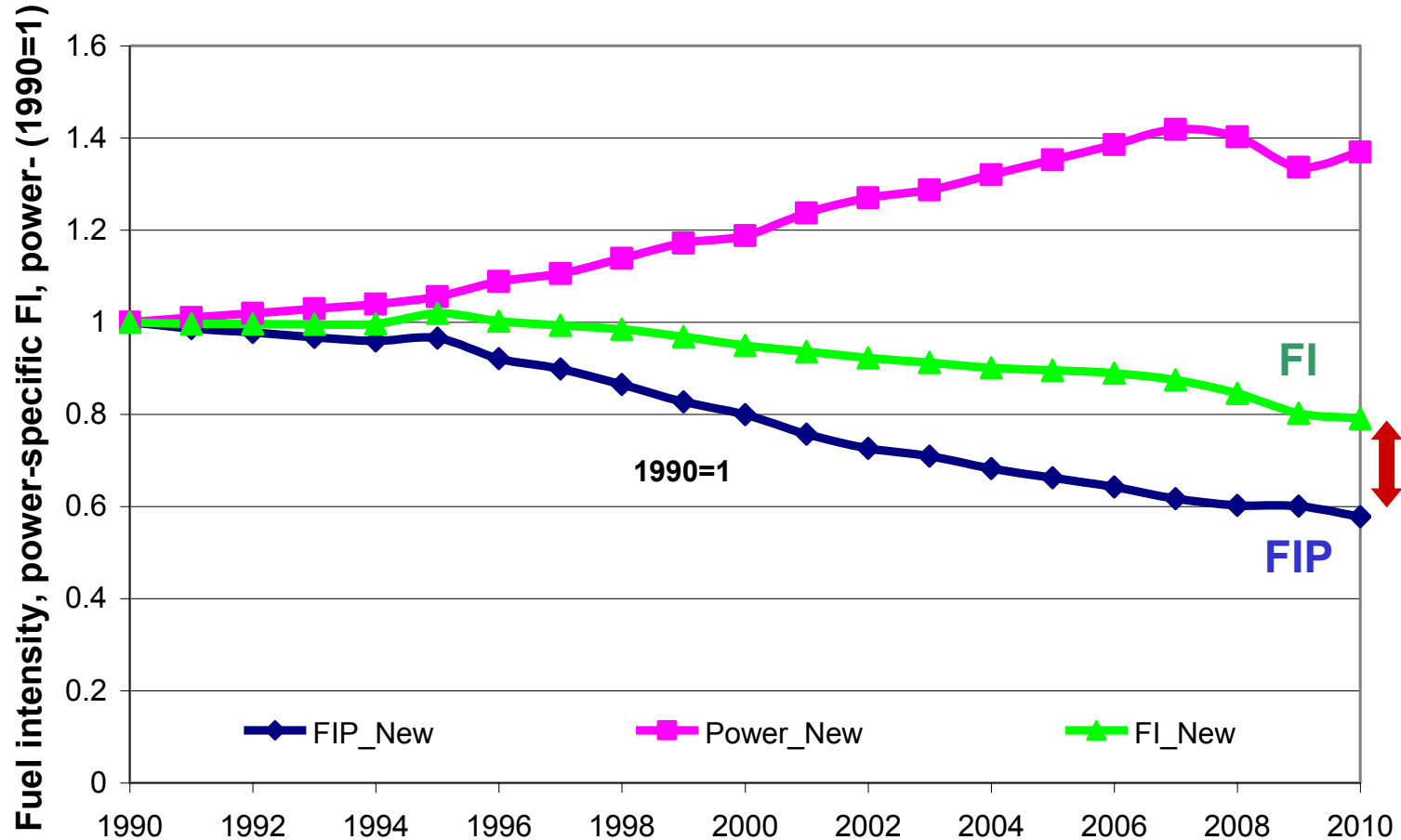
Average developments of car power (kW) in various EU-15 countries from 1990 to 2010

# Rebound due car size



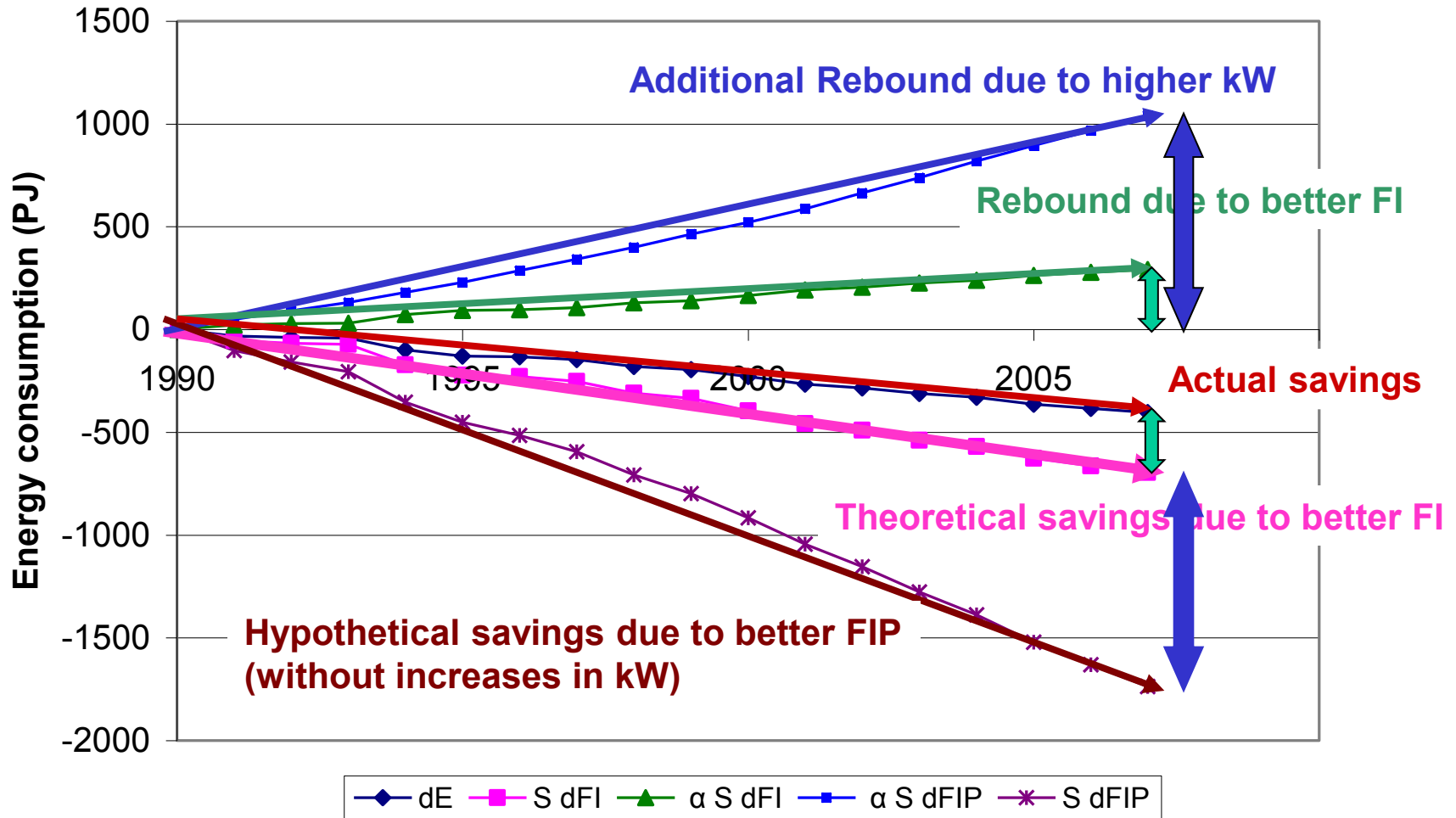
Development of fuel intensity, power-specific fuel intensity and power (kW) of new vehicles in EU-15 from 1990 to 2009

# *Rebound due car size*



Normalised development (1990=1) of fuel intensity, power-specific fuel intensity and power (kW) of new vehicles in EU-15 from 1990 to 2009

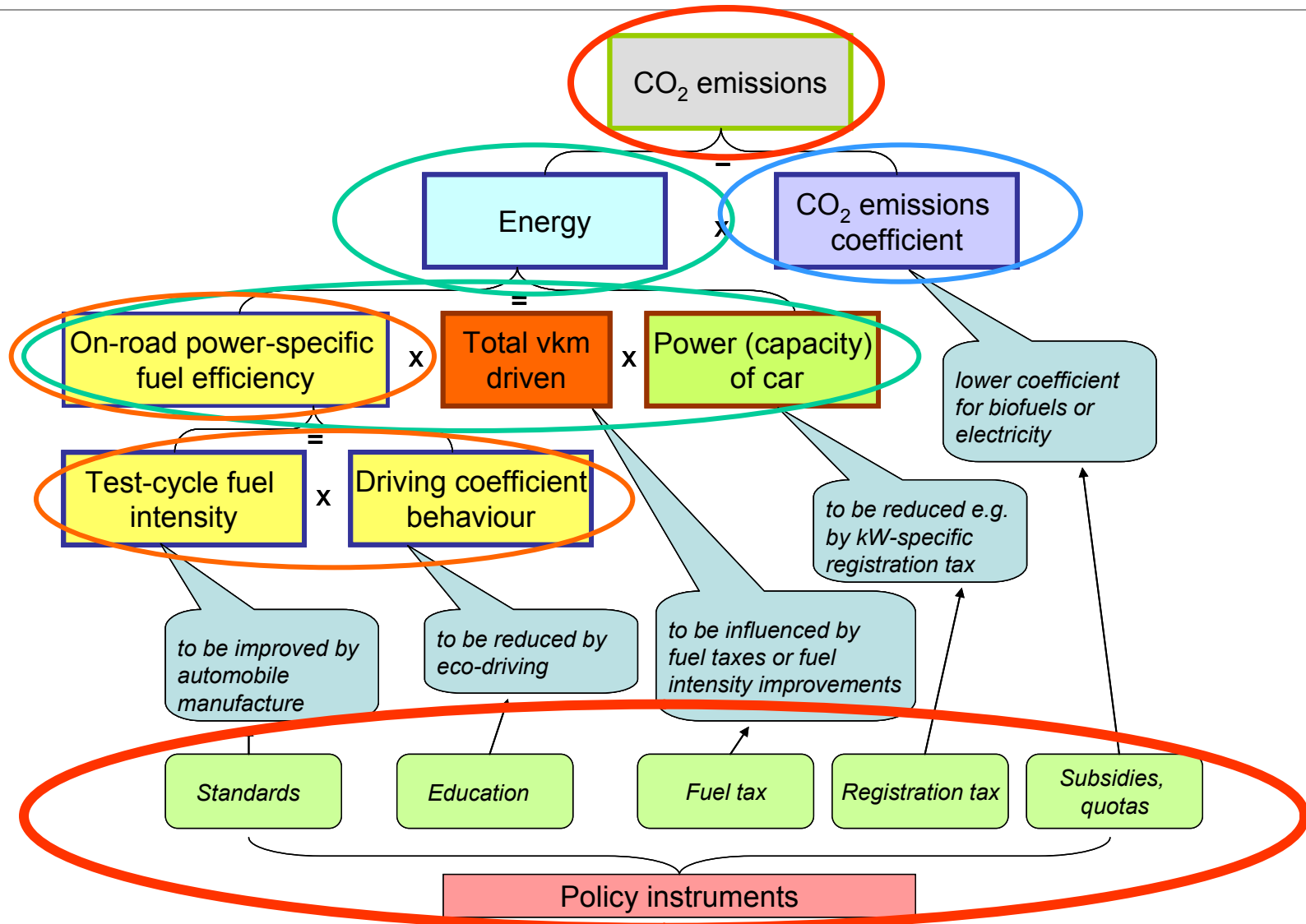
# Rebound-effect



The impact of better FI and switch to larger cars on total passenger car energy consumption



# CO<sub>2</sub> emissions in passenger car transport



Impact factors on CO<sub>2</sub> emissions in the car passenger transport sector

So we can reduce CO<sub>2</sub> emissions by influencing :

- **v<sub>km</sub>** (by increasing the price by taxes) or
- **FI** (by introducing various measures for technical efficiency improvement) or
- **f<sub>CO2</sub>** (by using fuels with less carbon, e.g. biofuels, or electricity).

The method of approach is finally based on calculation of total costs for society and resulting CO<sub>2</sub> reductions:

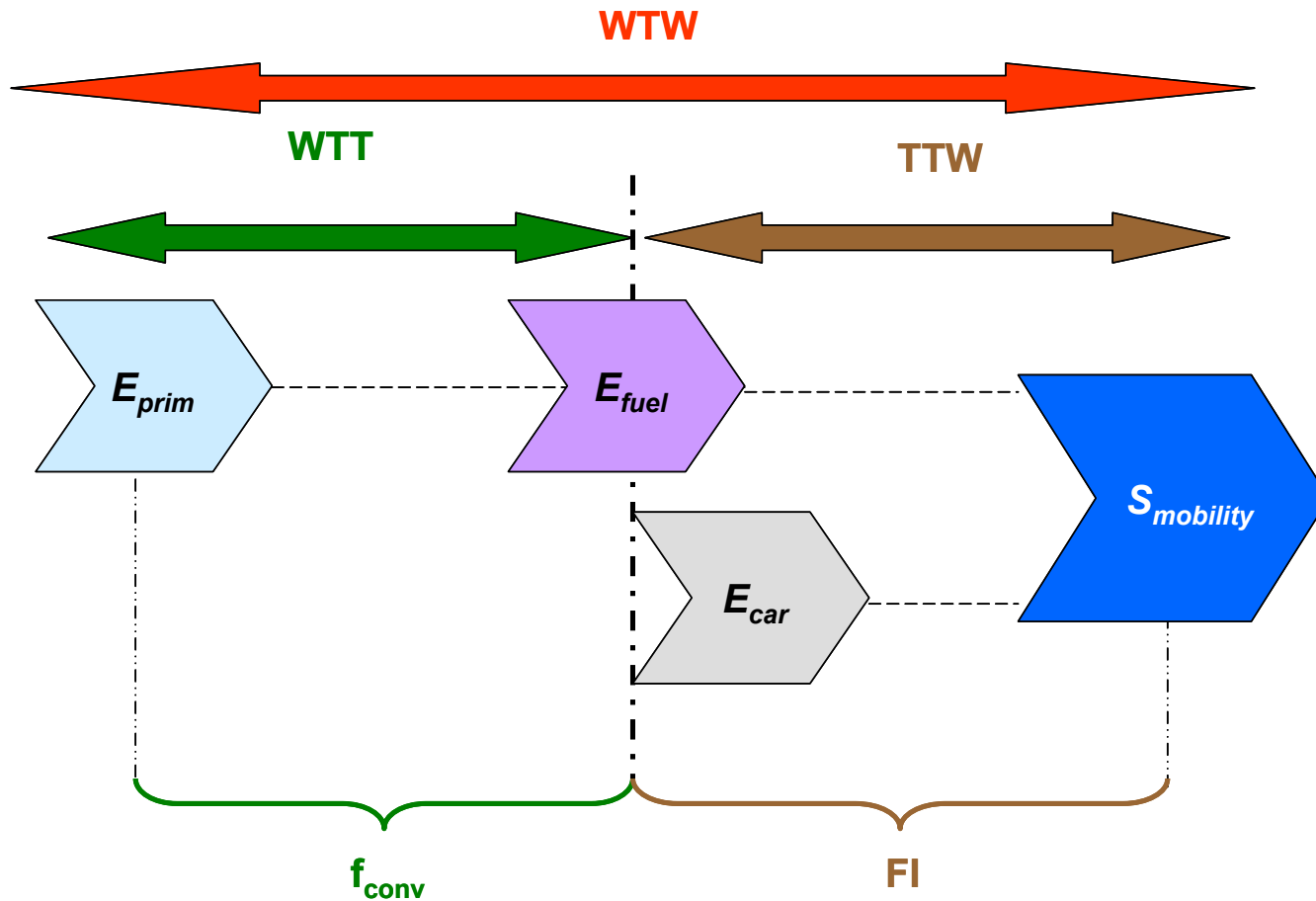
- For **taxes** these costs are the welfare losses for society;
- For the **technologies** we consider the additional investment costs of the technology and the energy cost reduction respectively the increased producer surplus if the technology is produced in the region;
- For **alternative fuels** we have to consider the additional production costs minus the increased producer surplus if the technology is produced in the region.

For the last two categories it is furthermore important to consider the technological learning effect.

Policy measures implemented in transport sector could be put in three main categories:

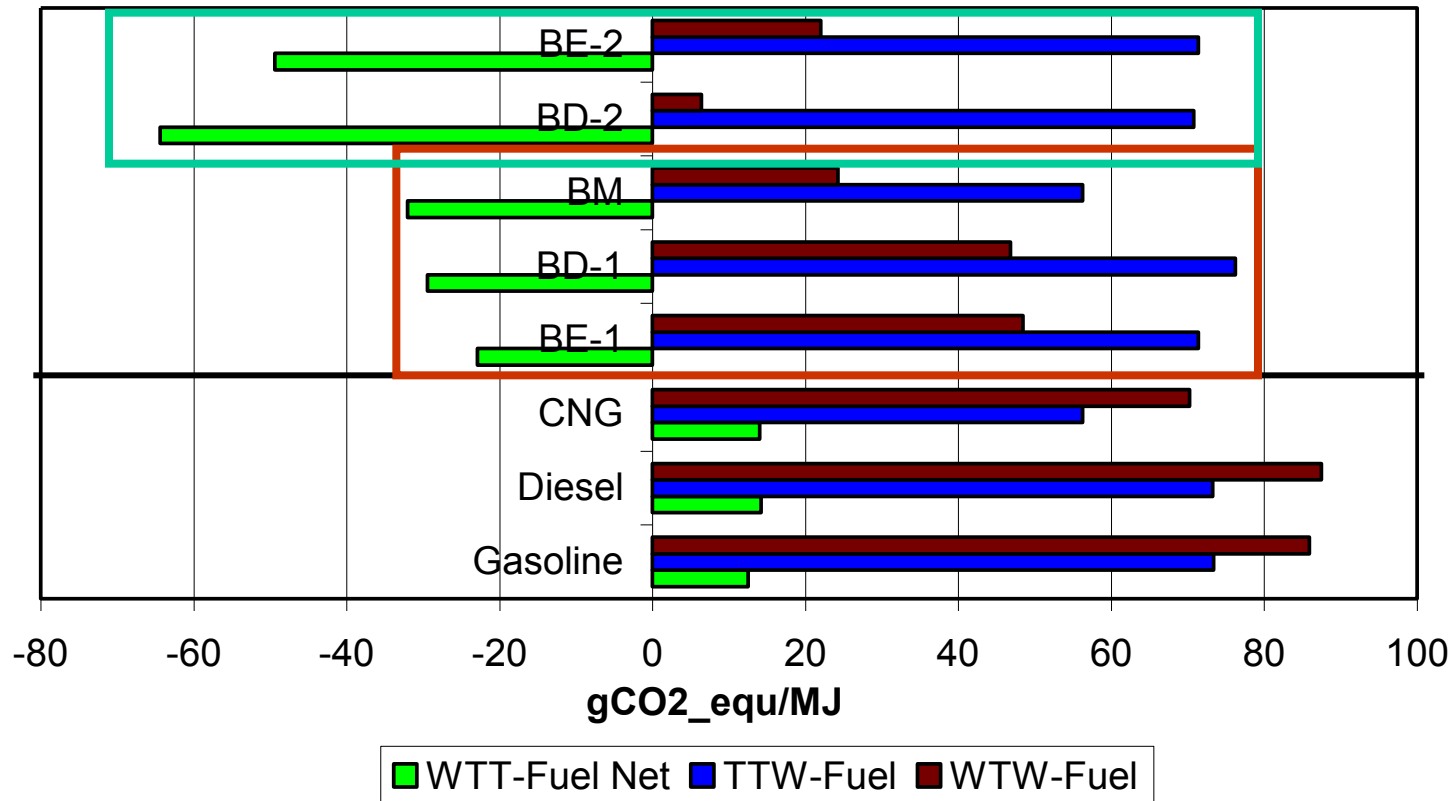
- **Switch** from fossil fuels to alternative fuels, in the first line to biofuels;
- **Improve** efficiency of cars including switch to alternative and more efficient powertrains;
- **Reduce** energy consumption with taxes and standards.

# Switch – Energy chain



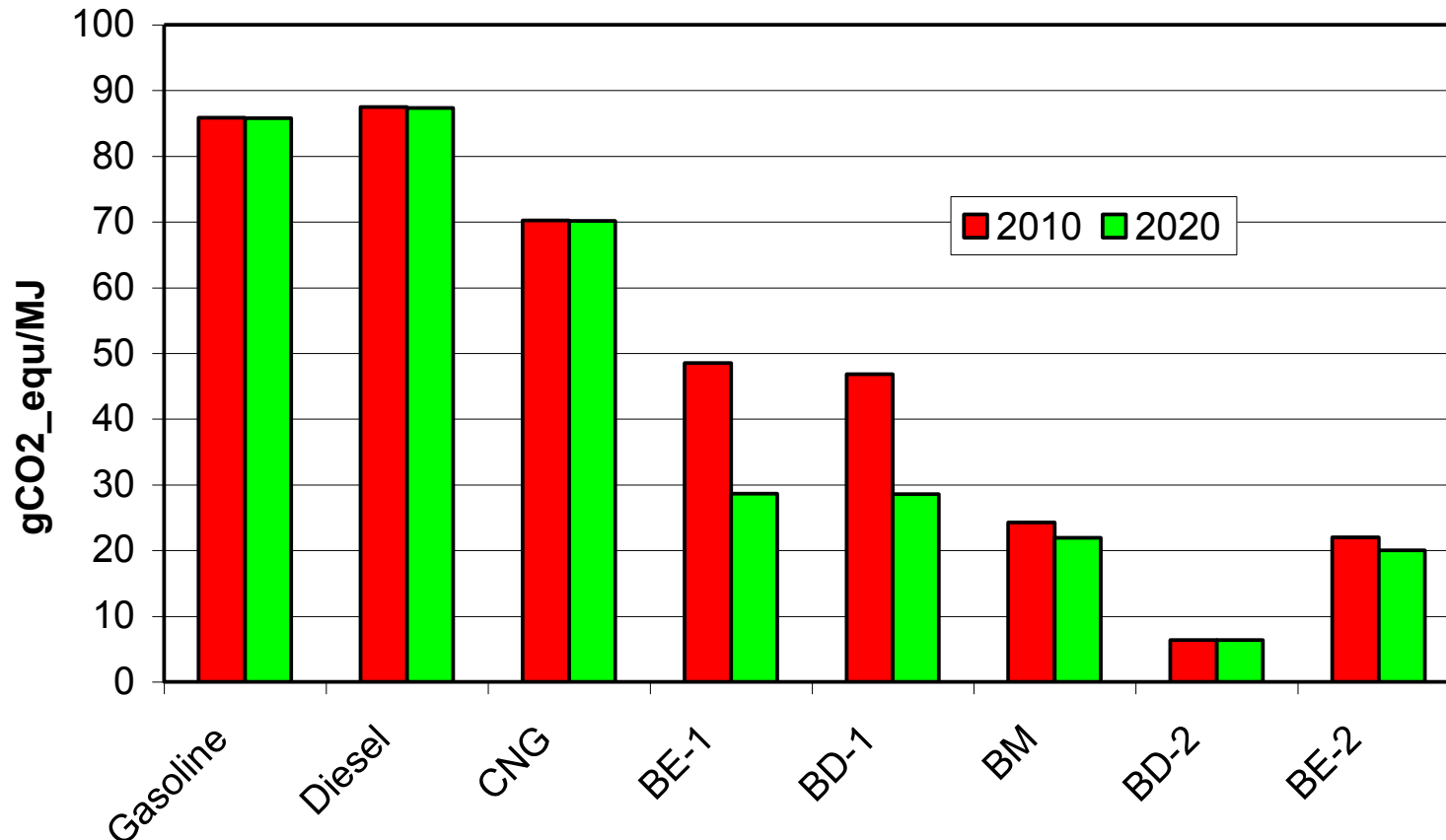
WTT and TTW - conversion in the energy service providing chain

## WTT-, TTW- AND WTW-NET EMISSIONS 2010



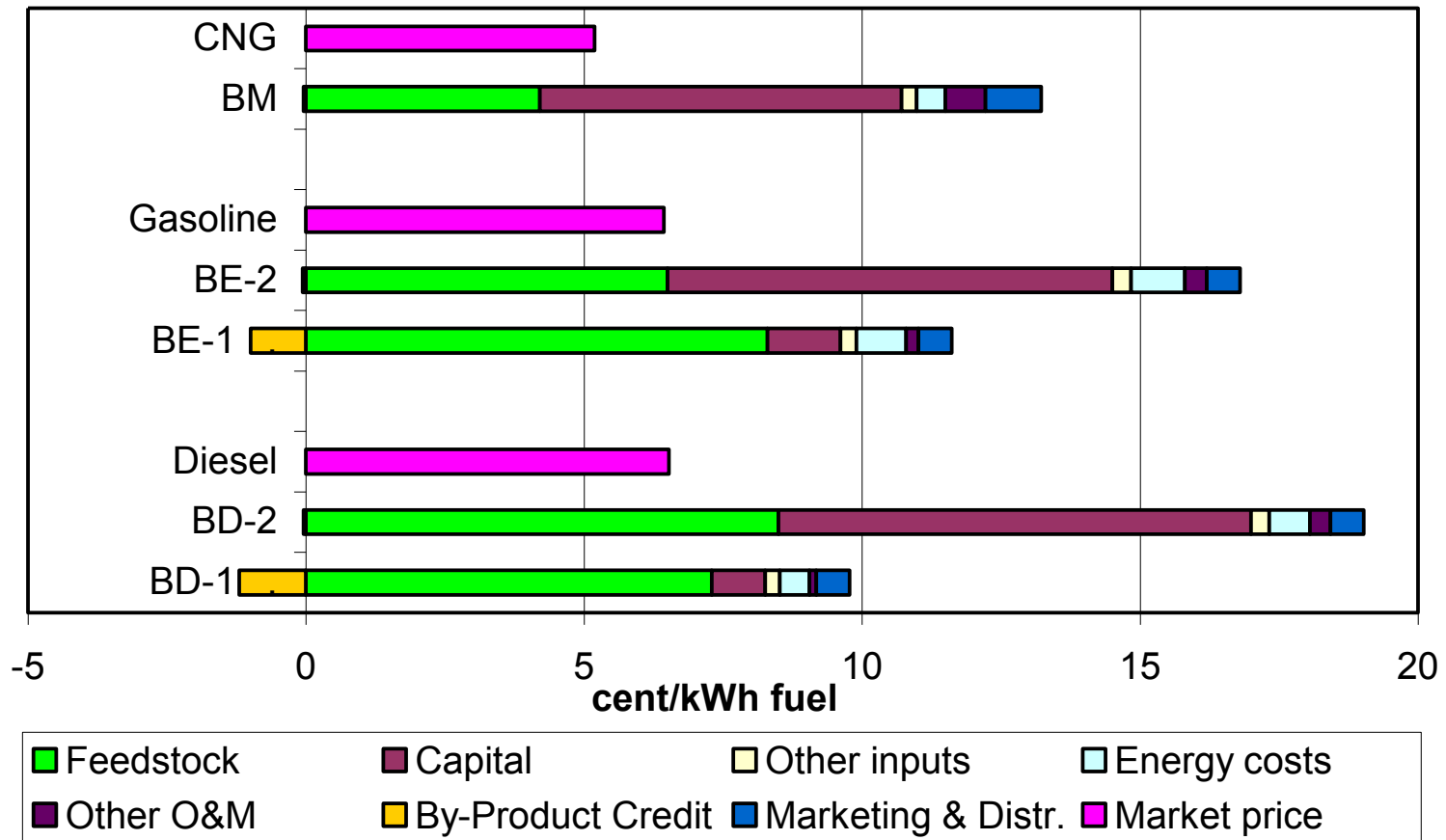
WTT-, TTW- and WTW net CO<sub>2</sub> emissions of fossil fuels vs biofuels in 2010 for the average of EU-countries on a WTW basis

W T W - NET EMISSIONS 2010 VS. 2020



CO<sub>2</sub> emissions of fossil fuels versus biofuels in 2010 and 2020 for the average of EU countries on a WTW basis

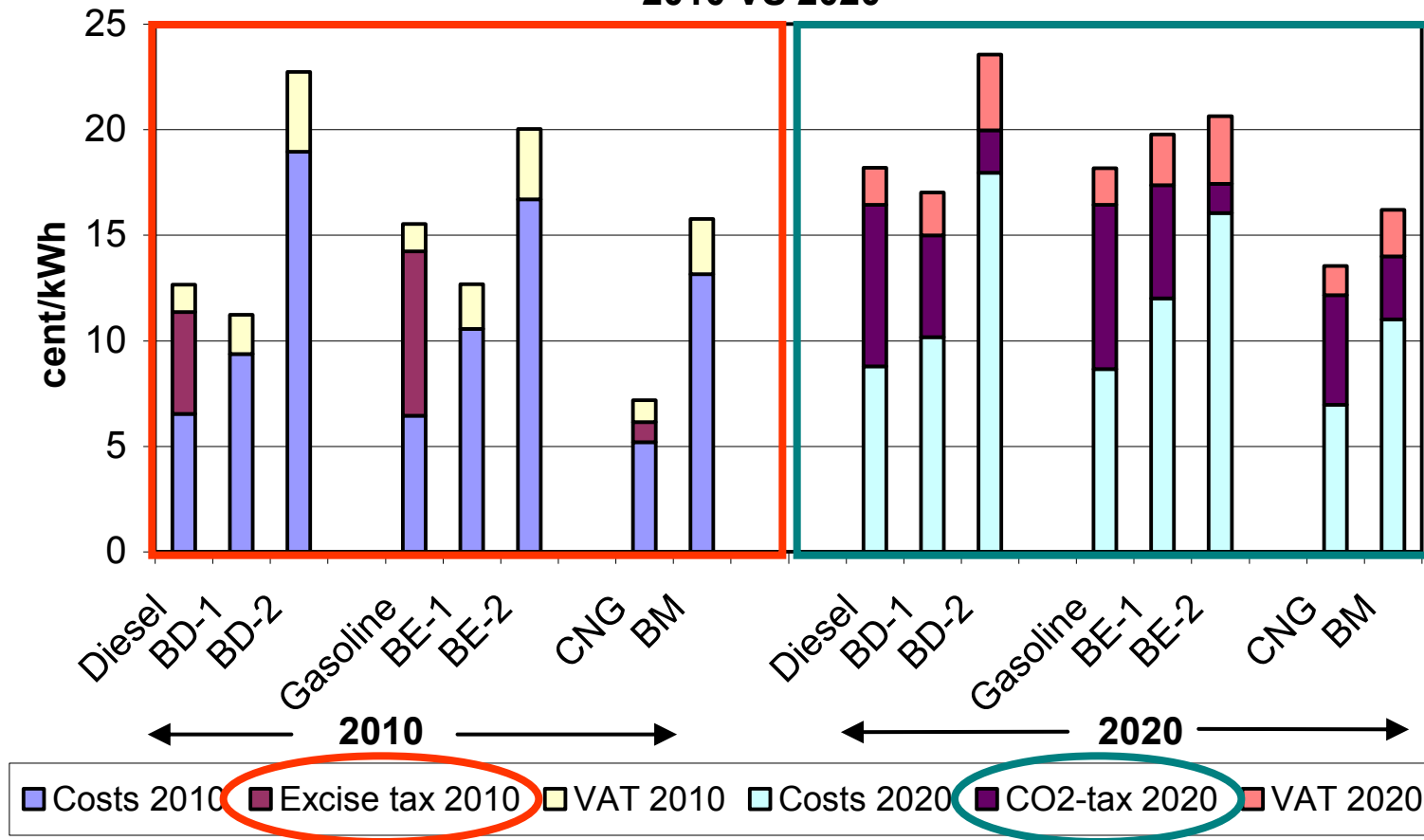
## PRODUCTION COSTS FOSSIL VS BIOFUELS 2010



Production costs of fossil fuels versus biofuels excl. taxes in 2010 for the average of EU countries (Source: Toro et al, 2010)



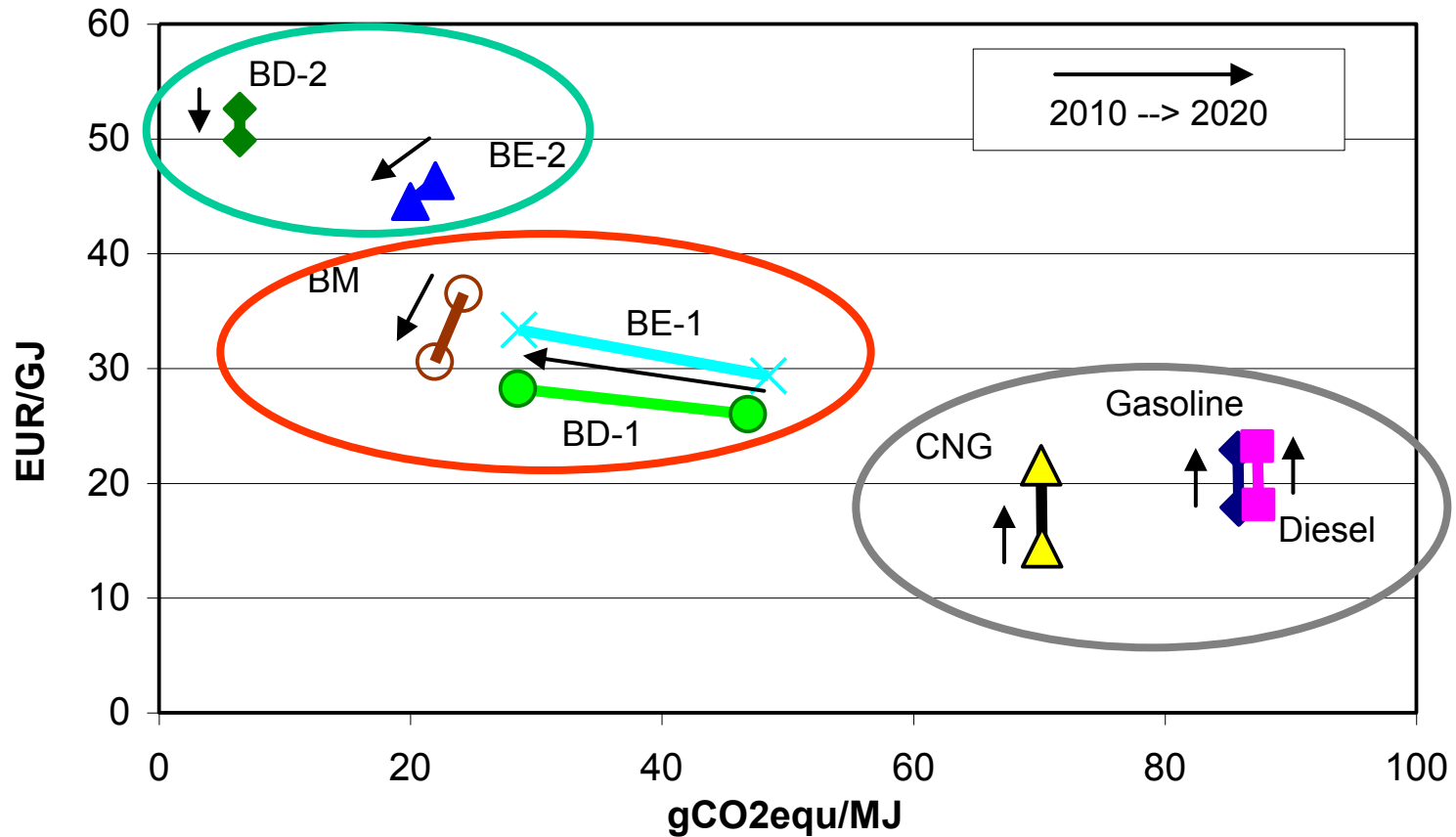
## COSTS OF FOSSIL & BIOFUELS INCL. AND EXCL. TAXES 2010 VS 2020



Cost of fossil fuels vs. biofuels incl. and excl. taxes in 2010 vs 2020 for the average of EU-countries

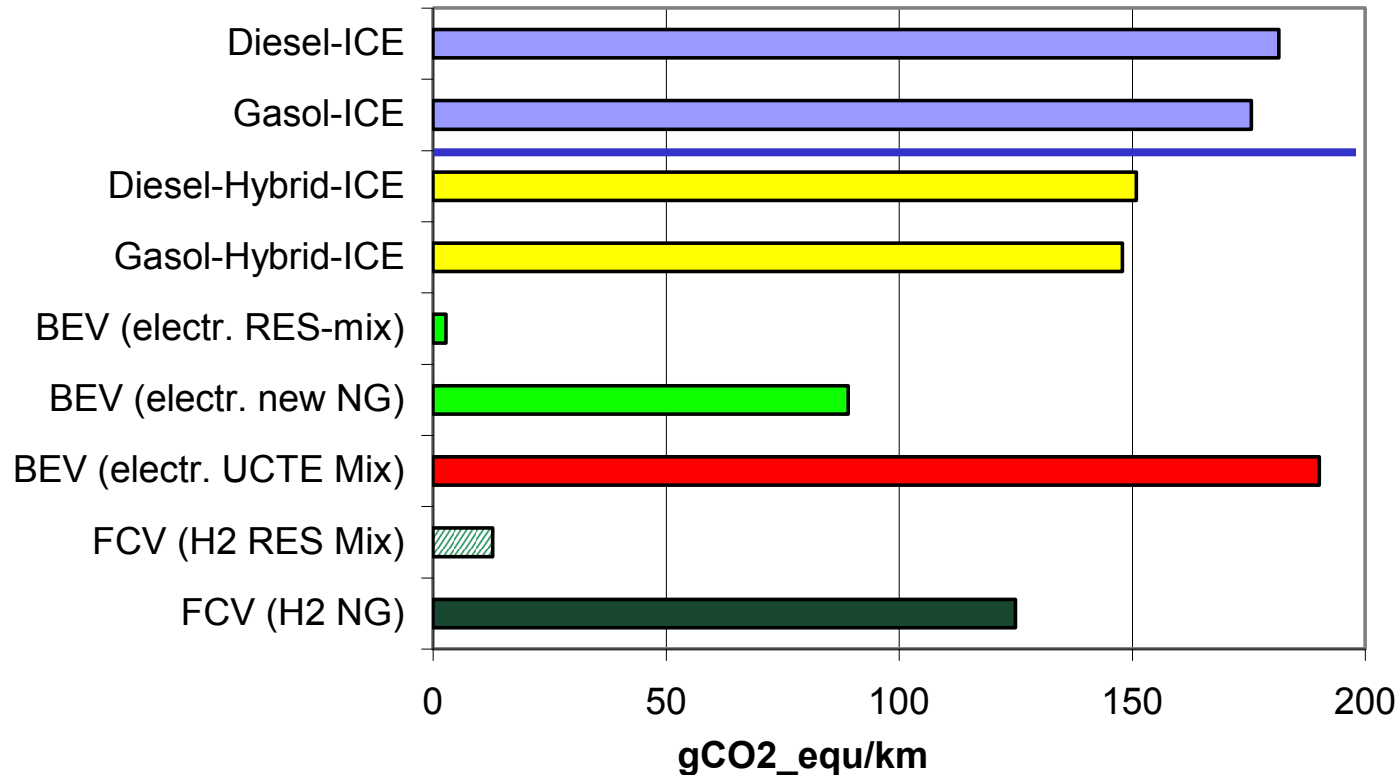
## Switch

### COSTS & CO2 EMISSIONS OF BIOFUELS 2010 VS 2020



Fossil fuels vs. biofuels production costs (exclusive taxes) and WTW CO2 emissions, 2010 and 2020

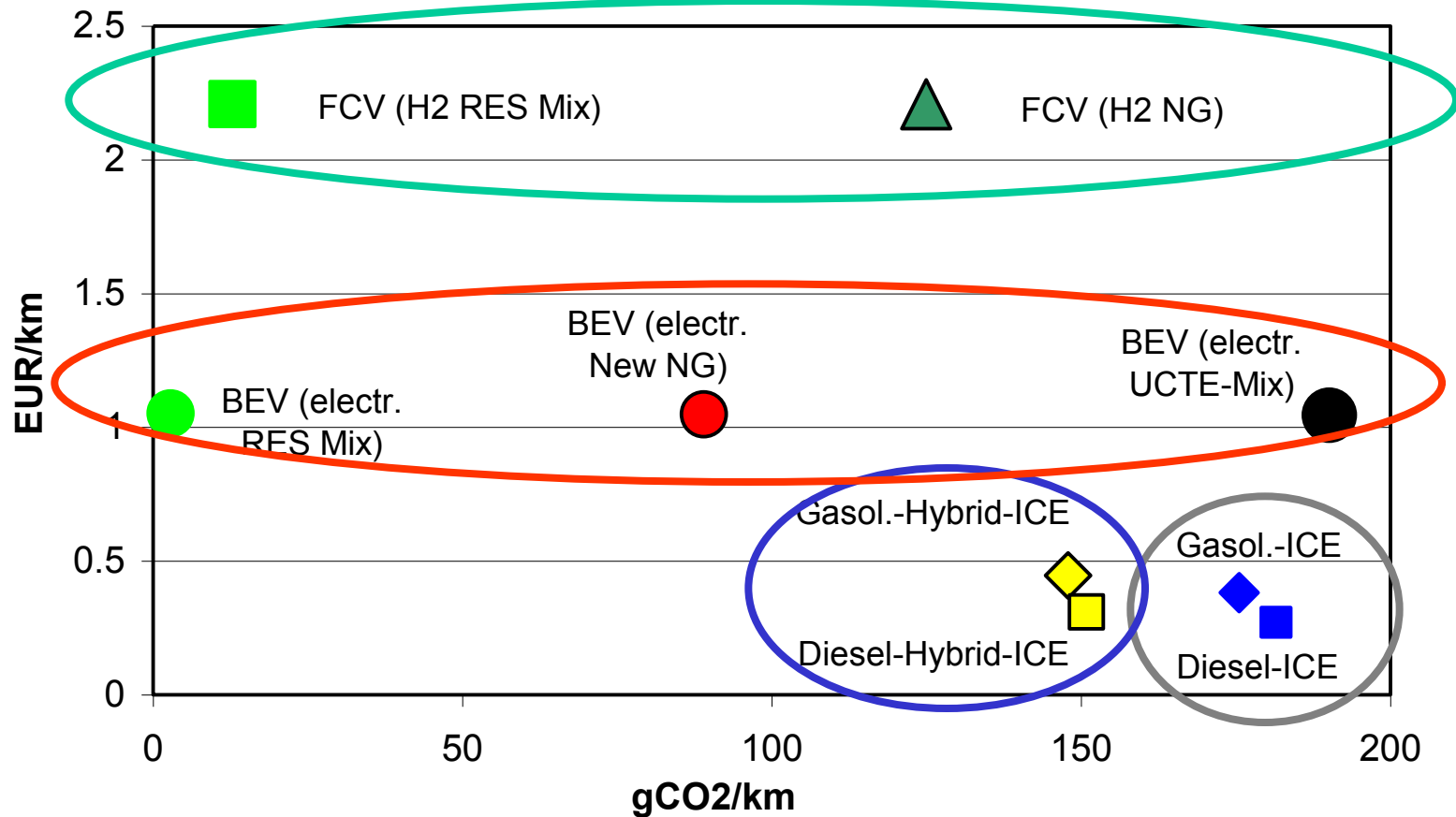
## COMPARISON OF SPECIFIC WTW- CO2 EMISSIONS



Comparison of specific CO2 emissions of conventional and hybrid gasoline and diesel vehicles with pure BEV based on different electricity generation mixes and FCV with hydrogen

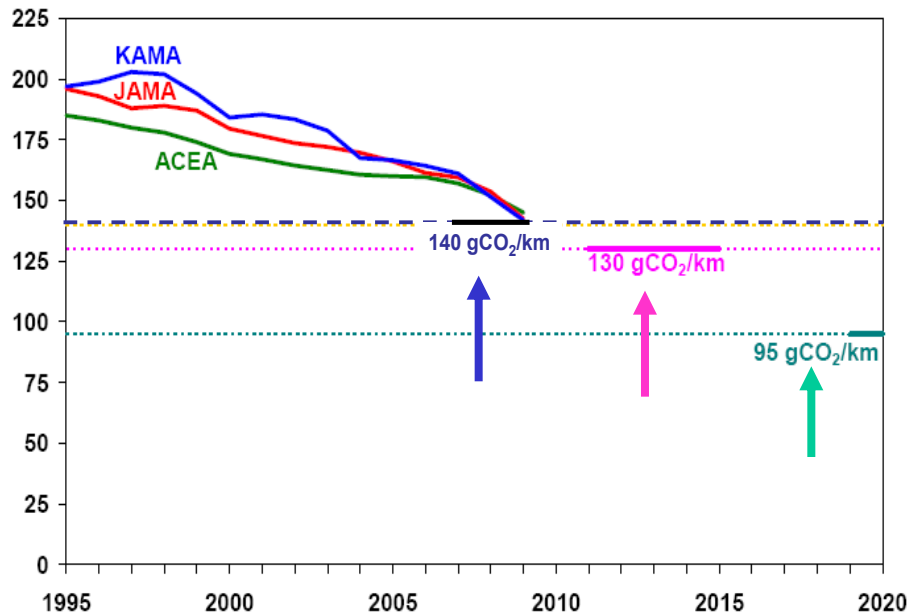
## Improve

### CONVENTIONAL VS ALTERNATIVE VEHICLES

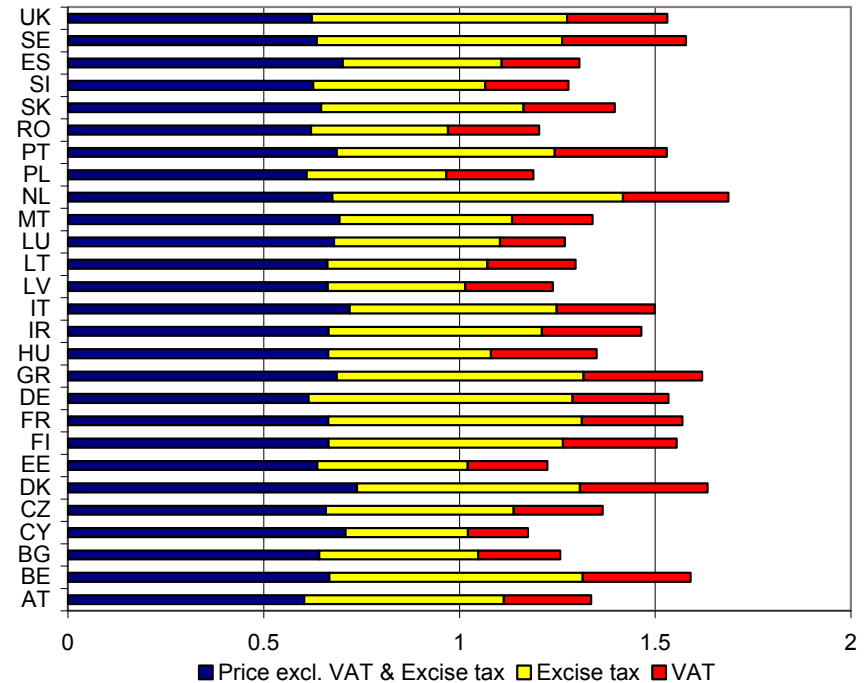


Comparison of specific CO2 emissions and driving costs

## Reduce

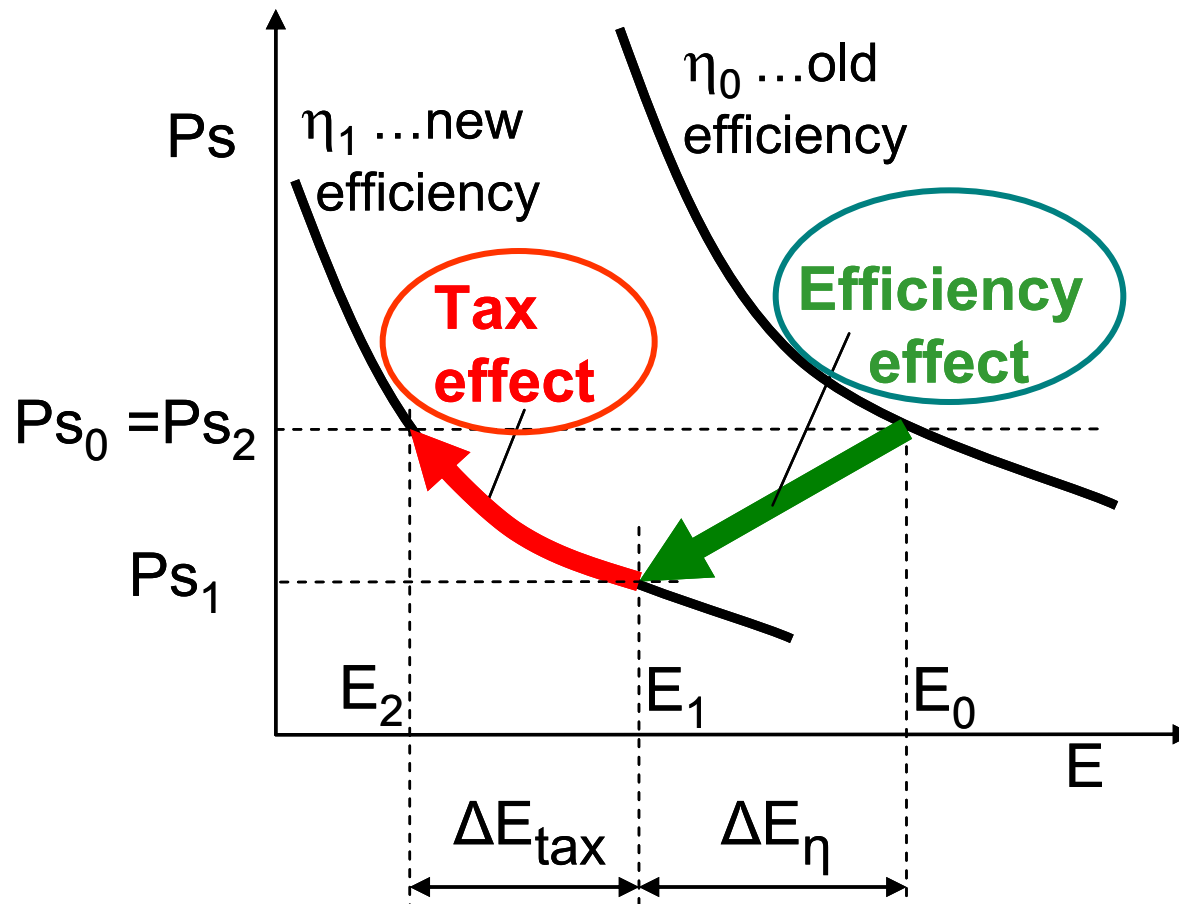


Evolution of CO<sub>2</sub> emissions from new passenger cars by manufacturer associations (EC, 2010)



Price structure of gasoline in EU-27

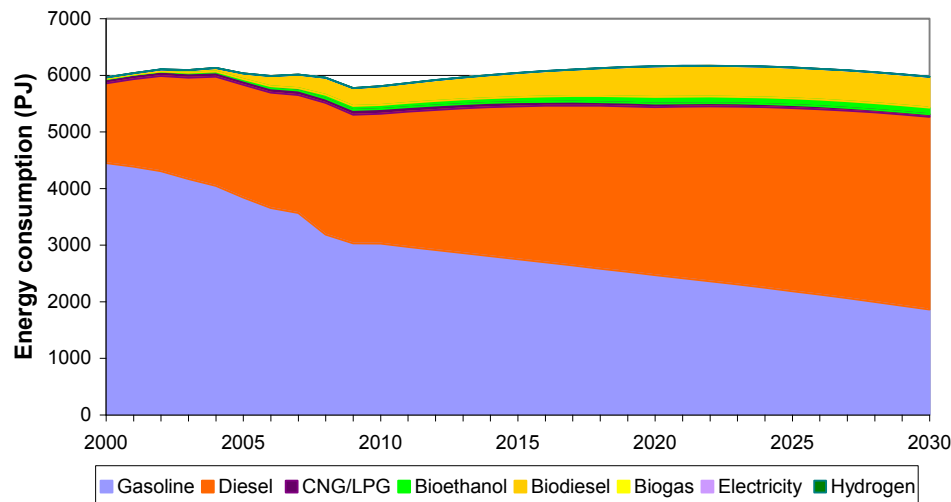
(data source: EEP, 2011 - effective March 2, 2011)



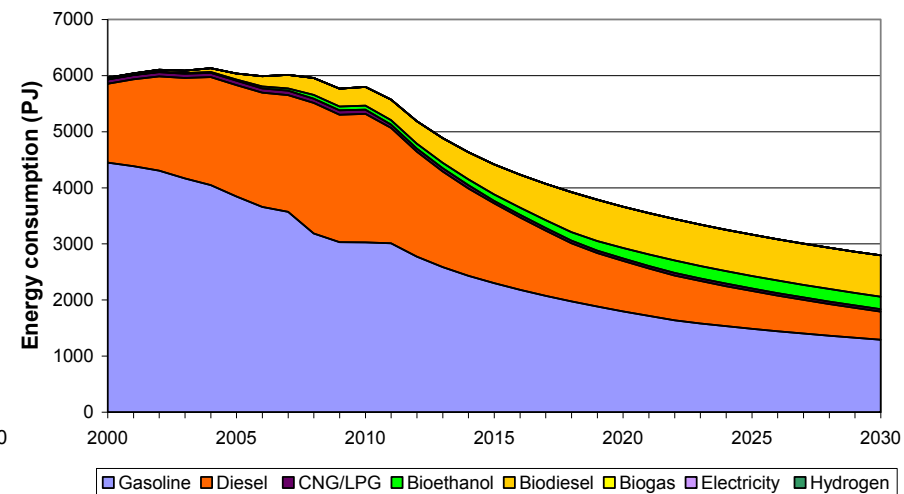
How taxes and standards interact and how they can be implemented in a combined optimal way for society

- Business as Usual Scenario
- Ambitious Policy Scenario

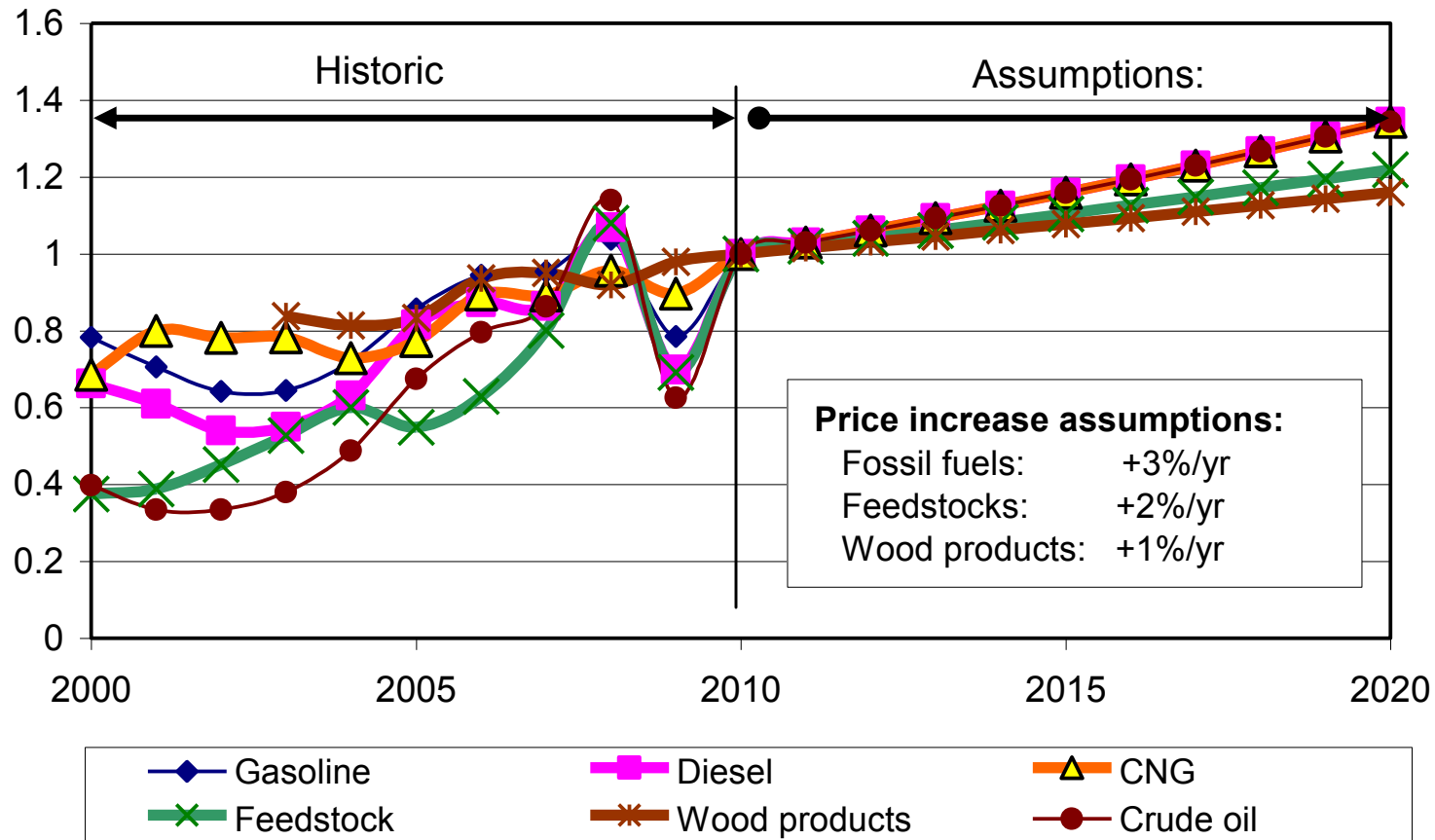
BAU: Energy consumption



Policy scenario: Energy consumption



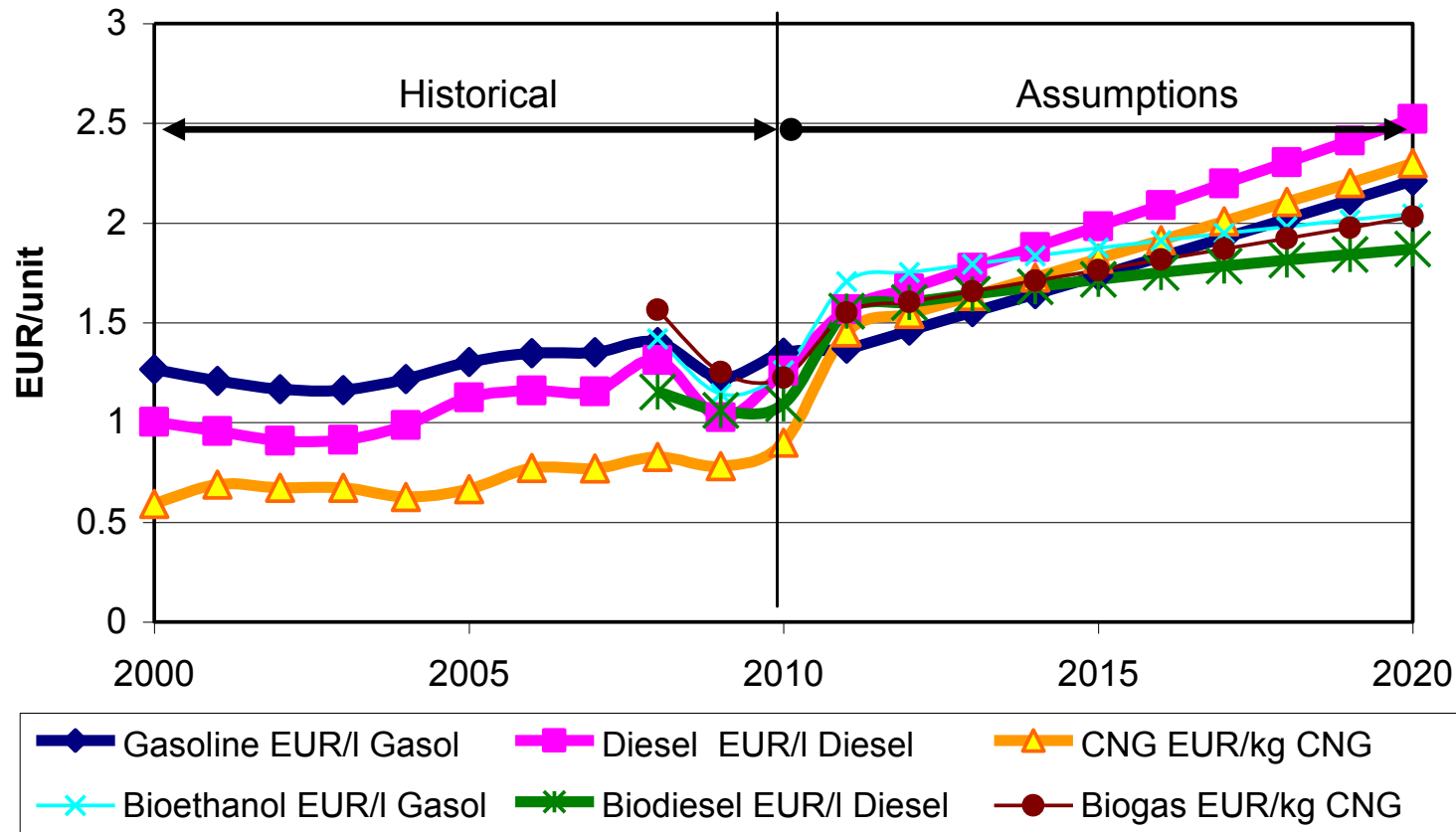
## HISTORICAL AND EXPECTED PRICE DEVELOPMENTS



Historical price developments and assumptions for price development in the scenarios up to 2020



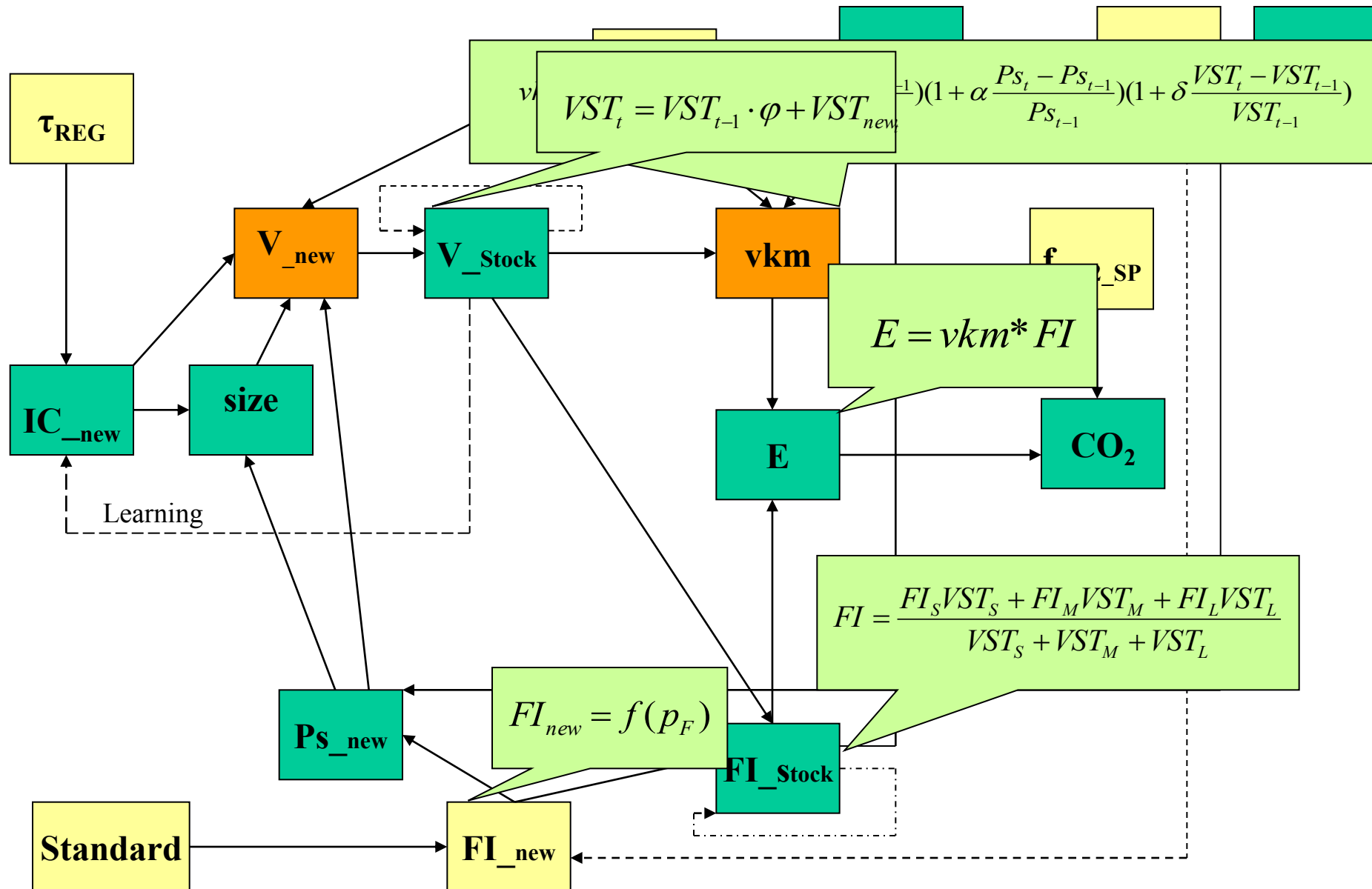
## FUEL PRICES (INCL. CO2 TAXES)



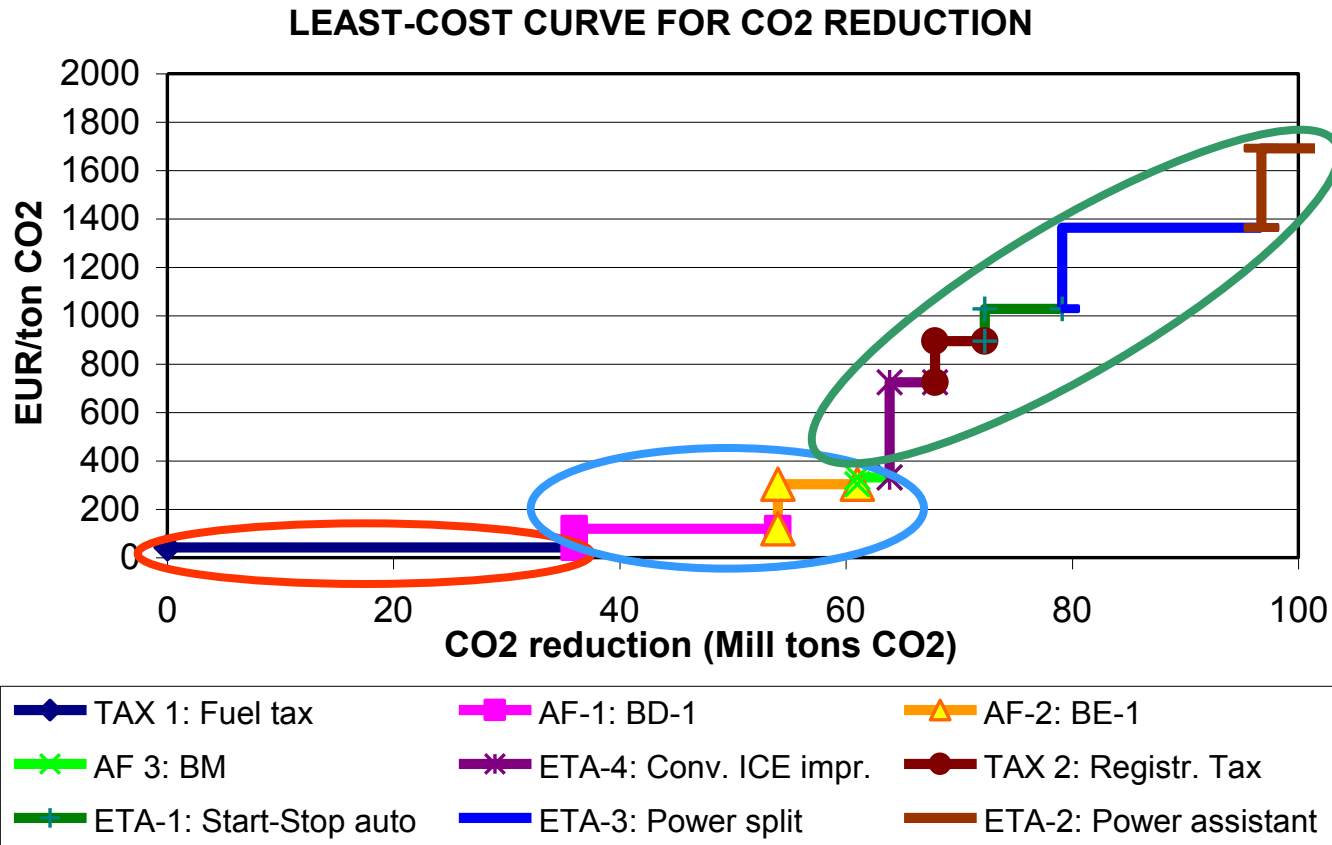
Historical developments of prices incl. and excl. taxes and development in the fiscal policy scenarios up to 2020

0. Historical development
1. Assumptions about future development of income and fuel price
2. Energy consumption
3. Travel distance (vkm)
4. Fuel intensity
5. Number of cars (stock)
6. New registered cars (1000/yr)
7. Fuel price (w and w/o tax)
8. Costs of cars (w and w/o tax)
  - Registration tax
  - Ownership tax
  - Procurement of BEV
9. Service price (EUR/km)
10. Size of cars / share of small, medium and large cars

# The ALTER-MOTIVE model



# Which measures contribute to CO<sub>2</sub> reduction ... ... and at which costs?



Least-cost curve for CO<sub>2</sub> reduction in passenger car transport in the EU-15

*Actions that should be implemented immediately are:*

- Introduce a green bonus scheme for CO<sub>2</sub> reduction in passenger transport

It is to introduce a green bonus/malus system for every citizen that provides monetary incentives for car sharing, turning-in or not owning a car (incl. scrapping scheme), using low-emission highly efficient vehicles and including (plus and minus) links to an ownership tax and to the use of public transport.

This system will work like an annual tax declaration and can be seen as a forerunner for a personal carbon allowances system.

- Convert fuel taxes to CO<sub>2</sub> based tax and adapt at a 5% higher level per year

- **New vehicles: tighten requirements to the car manufacturing industry**  
Standards for the aggregate of all segments of sold vehicles in every country should be enforced by 6% per year.  
The major effect could mainly come about from a switch to smaller cars. In this context it is important that car producers are further committed to market a higher share of smart cars with less kW and lower CO<sub>2</sub> emissions.
- **Implement a size-dependent registration fee for cars**  
A size-dependent registration fee for cars would provide a monetary incentive for customers to purchase smaller cars.
- **Continue to procure case studies**

## *Actions that should be implemented up to 2020 are:*

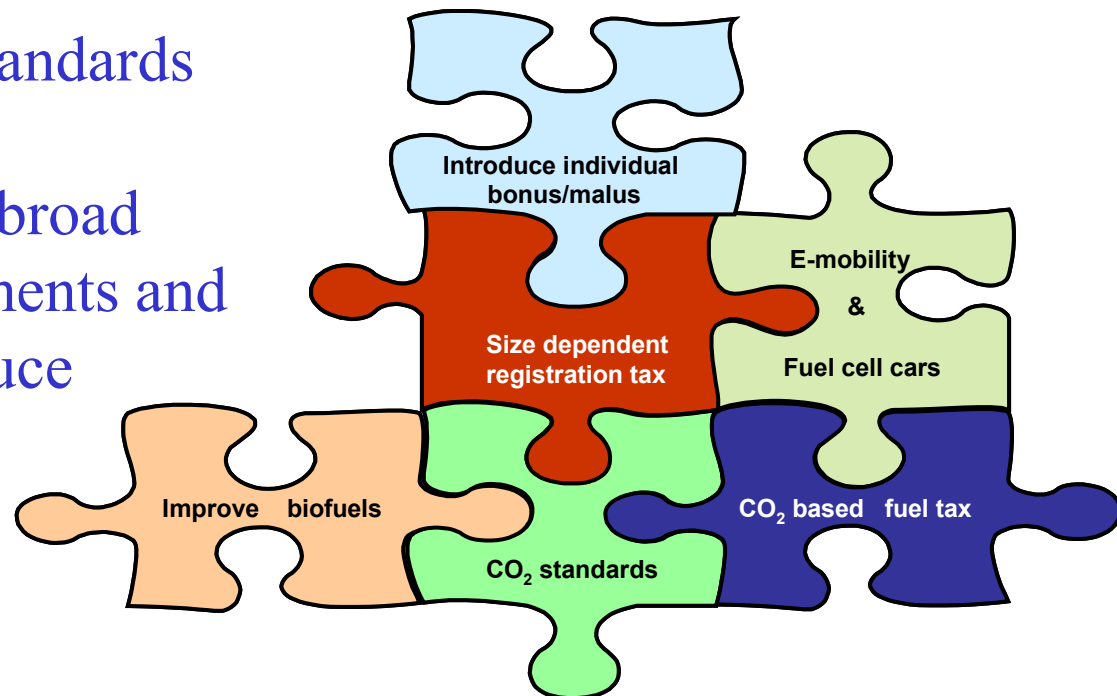
- Develop infrastructure for “emission free” vehicles
- Biofuels first generation: tighten standards – ensure better ecological performance

## *Actions that focus on the long run, after 2020 are:*

- Emphasize efficient R&D for second generation biofuels and hydrogen

# Conclusions

- **Technological solutions** alone are a very expensive strategy for reducing CO<sub>2</sub> emissions.
- Regarding **BEV and fuel cell cars** up to 2020 no CO<sub>2</sub> savings at reasonable costs for society will be achieved.
- **Short-term:** focus on standards and taxes
- **Long-term:** only a very broad portfolio of policy instruments and new technologies can reduce energy consumption and straightforward CO<sub>2</sub> emissions significantly.





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